City of Palm Coast, Florida Agenda Item

Agenda Date: March 16, 2022

Department COMMUNITY Amount

DEVELOPMENT

Division PLANNING **Account**

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Subject HSC PALM COAST US 1, LLC, DOLLAR GENERAL SPECIAL EXCEPTION,

APPLICATION # 5044

Presenter: Estelle Lens, Planner, AICP

Background:

A request for a Special Exception in the General Commercial (COM-2) Zoning District to allow a Small Box Discount Store in the General Commercial (COM-2) Zoning District within 500' of residential property. The HSC Palm Coast US 1, LLC, Dollar General store is proposed on a 3.52 +/- acre site located at 4530 US Hwy 1 N which is on the east side of US 1, approximately 0.4 miles north of White View Parkway.

The applicant is proposing a Dollar General store consisting of a 12,480 square foot commercial retail building with associated site improvements, including parking, landscaping and stormwater retention.

The subject property was purchased by Pipe Property, Inc. on July 27, 2018. The applicant has submitted plans for development of a Small Box Discount Store. The City's Land Development Code (LDC) defines Small Box Discount Store as:

A retail store that is 16,000 square feet or less in size, which offers for sale a variety of convenience shopping goods and continuously offers the majority of the items in their inventory for sale at a price lower than traditional retail stores. Small box discount store does not include a pharmacy; and does not sell gasoline or diesel fuel, or specialty items and food items as a primary product (i.e., greeting cards, consignment, meats, seafood, cheese, or oils and vinegars).

Small Box Discount Stores are allowed as a permitted use in the COM-2 and COM-3 zoning districts, however, footnote 3 in Table 3-4 of the LDC states:

If subject property is within 500 feet of any residential property, a special exception for the use is required in accordance with Section 2.07 – Special Exceptions.

The applicant has submitted a request for a special exception. Staff's analysis has determined that the request meets the requirements of the LDC section 2.05. Development Orders and Agreements and section 2.07. Special Exceptions as outlined in the staff report.

Recommended Action:

Planning staff recommends that the Planning and Land Development Regulation Board (PLDRB) find this request in compliance with the Land Development Code and Comprehensive plan and approve Application No. 5044 to allow a Special Exception for Small Box Discount Store within 500' of residential property.



COMMUNITY DEVELOPMENT DEPARTMENT HSC PALM COAST US 1, LLC – DOLLAR GENERAL PLANNING AND LAND DEVELOPMENT REGULATION BOARD MARCH 16, 2022

OVERVIEW

Project Name: HSC Palm Coast US 1, LLC – Dollar General Special Exception

Project # 5044

Applicant: HSC Palm Coast US 1, LLC, Daphne, AL **Property Description:** A 3.52 +/- acre parcel on US Hwy 1 N

Property Owner: Pipe Property, Inc.

FLUM Designation: Mixed Use

Zoning Designation: General Commercial (COM-2)

Current Use: Vacant commercial land Property Tax ID: 22-11-30-5545-00000-0030

Property Location: 4530 US Hwy 1 N. (approximately 0.4 miles north of White View Pkwy

on the east side)

Requested Action: Special Exception to allow a Small Box Discount Store within 500' of

residential property in the General Commercial (COM-2) Zoning District

ANALYSIS

REQUESTED ACTION

A request for a Special Exception in the General Commercial (COM-2) Zoning District to allow a Small Box Discount Store in the General Commercial (COM-2) Zoning District within 500' of residential property. The HSC Palm Coast US 1, LLC – Dollar General store is proposed on a 3.52 +/- acre site located at 4530 US Hwy 1 N which is on the east side of US 1, approximately 0.4 miles north of White View Parkway.

The applicant is proposing a Dollar General store consisting of a 12,480 square foot commercial retail building with associated site improvements, including parking, landscaping and stormwater retention.

BACKGROUND/SITE HISTORY

The subject property was purchased by Pipe Property, Inc. on July 27, 2018. The applicant has submitted plans for development of a Small Box Discount Store. The City's Land Development Code (LDC) defines Small Box Discount Store as:

A retail store that is 16,000 square feet or less in size, which offers for sale a variety of convenience shopping goods and continuously offers the majority of the items in their inventory for sale at a price lower than traditional retail stores. Small box discount store does not include a pharmacy; and does not sell gasoline or diesel fuel, or specialty items and food items as a primary product (i.e., greeting cards, consignment, meats, seafood, cheese, or oils and vinegars).

Small Box Discount Stores are allowed as a permitted use in the COM-2 and COM-3 zoning districts, however, footnote 3 in Table 3-4 of the LDC states:

If subject property is within 500 feet of any residential property, a special exception for the use is required in accordance with Section 2.07 – Special Exceptions.

The subject property is adjacent to residentially zoned property. Therefore, the applicant has submitted a request for a special exception simultaneous with the application for a Technical Site Plan Tier -1.

LAND USE AND ZONING INFORMATION

USE SUMMARY TABLE:

CATEGORY:	EXISTING:	PROPOSED:
Future Land Use Map (FLUM)	Mixed Use	No change proposed
Zoning District	General Commercial (COM-2)	No change proposed
		Small Box Discount
Use	Vacant	Store

SURROUNDING ZONING AND LAND USES:

NORTH: FLUM: Mixed Use

Zoning: General Commercial (COM-2)

Use: Vacant

EAST: FLUM: Mixed Use

Zoning: Multiple Family Residential (MFR-2)

Use: Vacant

SOUTH: FLUM: Mixed Use

Zoning: Light Industrial (IND-1)

Use: Developed Industrial self-storage and commercial retail uses

WEST: FLUM: Industrial (County)

Zoning: Industrial (County)

Use: Developed storage, retail, Industrial and commercial uses

2

12

ANALYSIS BASED ON UNIFIED LAND DEVELOPMENT CODE CHAPTER 2 SECTION 2.05.05

The Unified Land Development Code, Chapter 2, and Part II, Section 2.05.05 states: When reviewing a development order application, the approval authority shall determine whether sufficient factual data was presented in order to render a decision. The decision to issue a development order shall be based upon the following, including but not limited to:

A. The proposed development must not be in conflict with or contrary to the public interest;

Staff Finding: The proposed Small Box Discount Store is not in conflict with or contrary to the public interest. The use is appropriately located along US 1 which has a mixture of commercial and industrial uses. The COM-2 Zoning District is intended to provide sufficient areas for general commercial and office uses to meet community-wide demand for retail, services, businesses, and employment opportunities.

B. The proposed development must be consistent with the Comprehensive Plan and the provisions of this LDC:

Staff Finding: The request is consistent with the following objectives and policies of the Comprehensive Plan. (Note that not all chapters of the Comprehensive Plan are applicable to this request.)

• Chapter 1 Future Land Use Element:

-Objective 1.1.4 - Promote compact and contiguous development, a mixture of land uses, and discourage urban sprawl.

-Policy 1.1.4.5 – Land use patterns will be required to be efficient and not disproportionately increase the cost of providing and maintaining public facilities, as well as providing housing and transportation strategies that will foster energy conservation.

Staff Findings: The proposed Small Box Discount Store site is located among a mixture of uses and will not increase the cost of providing and maintaining public facilities.

-Policy 1.4.2.1 The City shall provide an appropriate balance of commercial, retail, office, and industrial land uses on the FLUM to balance jobs and housing.

Staff Findings: The site is located in the *Mixed Use* FLUM designation that represents existing and future mixed use corridors and employment centers throughout the City. This designation is intended to provide general retail, business/professional services, offices, and appropriately located light industrial uses. The *Mixed Use* designation also offers opportunities for residents to work, shop, and perform a range of daily activities within reasonably close proximity to their residential dwellings.

C. The proposed development must not impose a significant financial liability or hardship for the City;

Staff Findings: Should the applicant be granted a Special Exception as conditioned by staff, no significant financial liability or hardship will be created for the City as all services are already available with sufficient capacity at this location. This development is located on US Hwy 1, which is a state road and is regulated by the FDOT. The City Traffic Engineer will ensure that the impacts are reviewed and will be in compliance with FDOT requirements.

D. The proposed development must not create an unreasonable hazard, or nuisance, or constitute a threat to the general health, welfare, or safety of the City's inhabitants;

3

Staff Finding: The proposed use, a Small Box Discount Store, is a permitted use in the COM-2 zoning district except in cases where there are residentially zoned properties within 500 feet of the project's boundary. Since this site is located adjacent to (within 500' of) residentially zoned property, the applicant must apply for a special exception. The property adjacent to the east is zoned Multi Family Residential (MFR-2) and is currently undeveloped. The submitted plans propose a large stormwater pond, and preserved wetland area which provide an approximately 200'-250' buffer between the site improvements and any potential future residential development. The site will not create an unreasonable hazard, or nuisance, or constitute a threat to the general health, welfare, or safety of the City's inhabitants.

E. The proposed development must comply with all other applicable local, state and federal laws, statutes, ordinances, regulations, or codes;

Staff Finding: A Technical Site Plan has been submitted by the applicant. Since the building is less than 40,000 square feet, it is a Tier - 1 that will be reviewed administratively by staff. All businesses must comply with the requirements of the LDC and all other applicable local, state and federal laws, statutes, ordinances, regulations and codes.

ANALYSIS BASED ON UNIFIED LAND DEVELOPMENT CODE CHAPTER 2 SECTION 2.07.03

The Unified Land Development Code, Chapter 2, Part II, Sec. 2.07.03 states: "No application for a special exception use shall be approved unless the Planning and Land Development Regulation Board finds that the request meets the findings listed in Subsection 2.05.05 and the following:"

A. Is consistent with the specific requirements for that particular use as set forth in this LDC;

Staff Finding: The conceptual plan that has been submitted with the special exception application demonstrates that the site will be developed under all applicable development standards of the LDC including specific standards for the General Commercial (COM-2) Zoning District. Compliance with all the requirements of the LDC will be confirmed during the technical site plan review process.

B. Meets the concurrency requirements of this LDC;

Staff Finding: The site will need to meet all applicable concurrency provisions in the LDC as it goes through the permitting process. The Trip Generation Report provided by the applicant shows the project will generate 55 PM Peak Hour trips, 38 AM Peak Hour trips and 794 Daily trips. US 1 is a state road regulated by FDOT. The proposed project will have a de minimis impact on US-1.

C. Is compatible with the surrounding neighborhoods and promotes the value of surrounding land, structures or buildings.

Staff Finding: As conditioned in staff's recommendation of approval, the proposed use will be compatible with existing and expected futures uses of the neighboring area.

a. Compatibility shall be further reviewed in light of the following components:

Architectural design;			The proposed building will be in compliance with
			Palm Coast architectural guidelines which are
			regulated in LDC Chapter 14, including massing,
			articulation, exterior building materials and colors.
Fencing	and	screening,	The technical site plan will ensure that the
landscaping;			proposed project meets the required landscape
			requirements of LDC Chapter 11 including

	perimeter buffers, building foundation plantings and required parking area landscaping.
Noise reduction, sign and light control;	No noise, or lighting impacts are anticipated at this location based on the site plan layout and perimeter buffers. Signage will be addressed in accordance with Chapter 12 of the LDC.
Storm drainage, sanitation collection;	The applicant's project engineer has designed a stormwater system that will be reviewed by the City and SJRWMD during the Technical Site Plan process.
Police and fire protection;	No significant fire or police risk is anticipated by this use.
On and off-site traffic control	The applicant must demonstrate compliance with FDOT requirements for access and impacts on US Hwy 1. This will be confirmed during the Technical Site Plan process.
Off-street parking and loading; and	The conceptual plan submitted demonstrates substantial compliance with code requirements. This will be analyzed in detail during the Technical Site Plan process.
Other matters relevant to assuring that the proposed development site fosters desirable conditions and compatibility with the existing environment.	The site, as proposed, provides sufficient buffering from the adjacent residentially zoned property.

Summary Finding: The applicant has found a location that is reasonably consistent and compatible with the surrounding developments. The project will provide a conveniently located market/discount store for the residential, commercial and industrial uses in the area.

PUBLIC PARTICIPATION

Unified Land Development Code Chapter 2, Part II, Section 2.07 requires that applicants notify adjacent property owners of the PLDRB meeting date at least 14 days in advance of the public hearing. The required letter notifications to the adjacent property owners were sent via Certified Mail before March 2, 2022. The Planning Division has not received any communications from members of the public regarding this application.

RECOMMENDATION

Planning staff recommends that the Planning and Land Development Regulation Board (PLDRB) find this request in compliance with the Land Development Code and Comprehensive plan and approve Application No. 5044 to allow a Special Exception for Small Box Discount Store within 500' of residential property.

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Dollar General







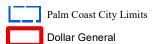




Dollar General



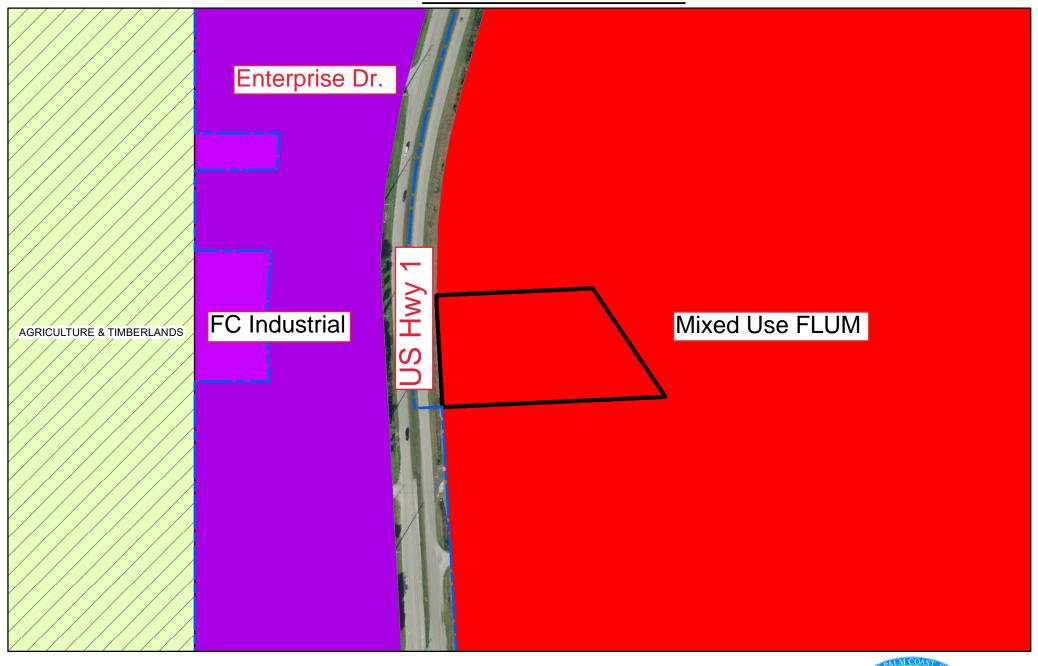








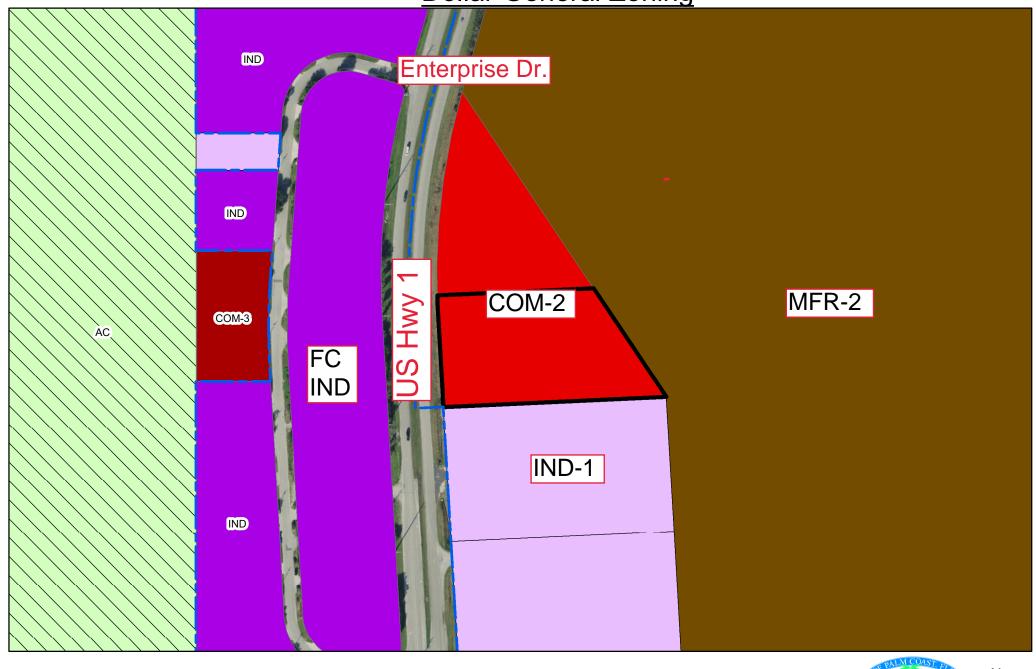
Dollar General FLUM







Dollar General Zoning



Legend





B. LOCATION OF SUBJECT PROPERTY (PHYSICAL ADDRESS): US Hwy 1 N Bunnell, FL 32110 C. PROPERTY APPRAISER'S PARCEL NUMBER(s): 22-11-30-5545-00000-0030 D. LEGAL DESCRIPTION: See ALTA Subdivision Name; Section; 22 Block; 3 Location Section Section; 22 Block; 3 Location Section; 22 Block; 3 Location Section; 24 Block; 3 Location Section Section; 25 Block; 3 Location Section; 26 Block; 3 Location Section; 26 Block; 3 Location; 27 Block; 3 Location; 28 Block; 3 Location; 29 Block; 3 Location; 29 Block; 3 Location; 20 Block; 3 Locati	C. PROPERTY APPRAISER'S PARCEL NUMBER(s): 22-11-30-5545-00000-0030 D. LEGAL DESCRIPTION: See ALTA Subdivision Name; Section; 22 Block; 3 Lot 3, Sand Lake, according to the map or plat thereof as recorded in plat book 33, page 70, public records of Flagler county. E. SUBJECT PROPERTY ACRES / SQUARE FOOTAGE: 3.52 ace/153340 sf F. FUTURE LAND USE MAP DESIGNATION: Mixed Use EXISTING ZONING DISTRICT: COM-2 OVERLAY DISTRICT: G. FLOOD ZONE: X and A COMMUNITY PANEL NUMBER: 12035C0120E DATE: 6/6/18 H. PRESENT USE OF PROPERTY: Vacant I. DESCRIPTION OF REQUEST / PROPOSED DEVELOPMENT (MAY ATTACH ADDITIONAL SHEETS): Construction of a 12,480 sf single commercial building and associated parking improvements. The project will include on-sit storm water management facility to provide water quality treatment and regulated post development runoff rates below the respective pre-development runoff rates below the Jespective pre-development rates to meet the requirements as outlined in the S.IWMD's FRP Permit Information Manual Volume II (AH Vol II) and meet the City's Unified Land Development Section 9.04. J. PROPOSED NUMBER OF LOTS: 2 lots combined K. CHECK APPROPRIATE BOX FOR SITE PLAN: Tier 1 (up to 40,000 sq. ft. / 40 units) Tier 2 (up to 100,000 sq. ft. / 40 units) Tier 3 (exceeding 100,000 sq. ft. / 100 units) L. LIST BELOW ANY APPLICATIONS CURRENTLY UNDER REVIEW OR RECENTLY APPROVED ASSOCIATED W THIS APPLICATION:	PALM COAST PLOPE PALM COAST PROPORATED 1999	GENERAL APPLICATION: Rezoning Special Exception Nonstatutory Land Division/Parcel Reconfiguration Vacating Plat Subdivision Master Plan Preliminary Plat Final Plat Master Site Plan Nonresidential Controlling Master Site Plan Technical Site Plan Site Plan Addition Development Order Modification Variance Parking Flexibility Wireless Communication Facility (new structure) CD Plus Application #: Application Submittal Date: Fee Paid: \$ Date of Acceptance: Employee Name Accepting Application (print name): Rejected on Rejected by: Reason for Rejection:
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General Application (sheet 1 of 2)



October 1 2009 (Paying 1 9 2010)

A Commence of the Commence of			
OWNER:	APPLICANT / AGENT:		
Name:Pipe Property Inc.	Name: HSC Palm Coast US 1, LLC		
Mailing Address:	Mailing Address:		
1 Sunshine Blvd., Ormond Beach, FL 32174			
Phone Number:	Phone Number: 251-243-0708		
E-mail Address:	E-mail Address: linda@hixsnedeker.com		
MORTGAGE HOLDER: Name: Known	Name: IADE Consulting I.I.O. (Down C. III and I.I.)		
Mailing Address:	Name: JADE Consulting LLC (Perry C. "Trey" Jinright, III, PE) Mailing Address:		
Walling / taaloos.	208 N. Greeno Rd., Ste. C, Fairhope, AL 36532		
Phone Number:	Phone Number: 251-928-3443		
E-mail Address:	E-mail Address: sruth@jadengineers.com		
PLANNER: Name:	TRAFFIC ENGINEER:		
	Name: LTG Engineering & Planning		
Mailing Address:	Mailing Address:		
	1450 West Granada Boulevard, Suite 2 Ormond Beach, FL 32174		
Phone Number:	Phone Number: 386.257.2571 ext. 303		
E-mail Address:	E-mail Address: mwest@ltg-inc.us		
CURVEYOR.			
SURVEYOR: Name:CHW, Inc.	Name: WAS Design Inc.		
Mailing Address:	Name: WAS Design, Inc.		
Mailing Address: Mailing Address: 11801 Research Drive Alachua, FL 32615 Mailing Address: 218 N. Alston St. Foley, Alabama 36535			
Phone Number: 386-518-5167	Phone Number: (251) 948-7181		
E-mail Address: kevins@chw-inc.com	E-mail Address: cwatkins@was-design.com		
ATTORNEY:	DEVELOPER OR DOCKMASTER:		
Name:Rushton, Stakely, Johnston & Garrett, P.A. (Ladd Davis)	Name:		
Mailing Address:	Mailing Address:		
2100B Southbridge Parkway, Suite 240 Birmingham, AL 35209			
Phone Number: 205-484-0841	Phone Number:		
E-mail Address: Idavis@rushtonstakely.com	E-mail Address:		
I HEREBY CERTIFY THAT ALL INFORMATION ON THIS APPLICATION IS CORRECT:			
Signature of owner OR person authorized to represent this application			
Signature(s)			
Printed or typed name(s): Haymes S. Snedeker			
NOTARY: This instrument was acknowledged before me on this do day of 2022 by			
who is/are personally known to me, or who has/have produced			
A as ider	ntification. (SEALS)		
(Ond), Reth			
Signature of Notary Public, State of Florida	2 BAMA STANDARD (sheet 2 of 2)		



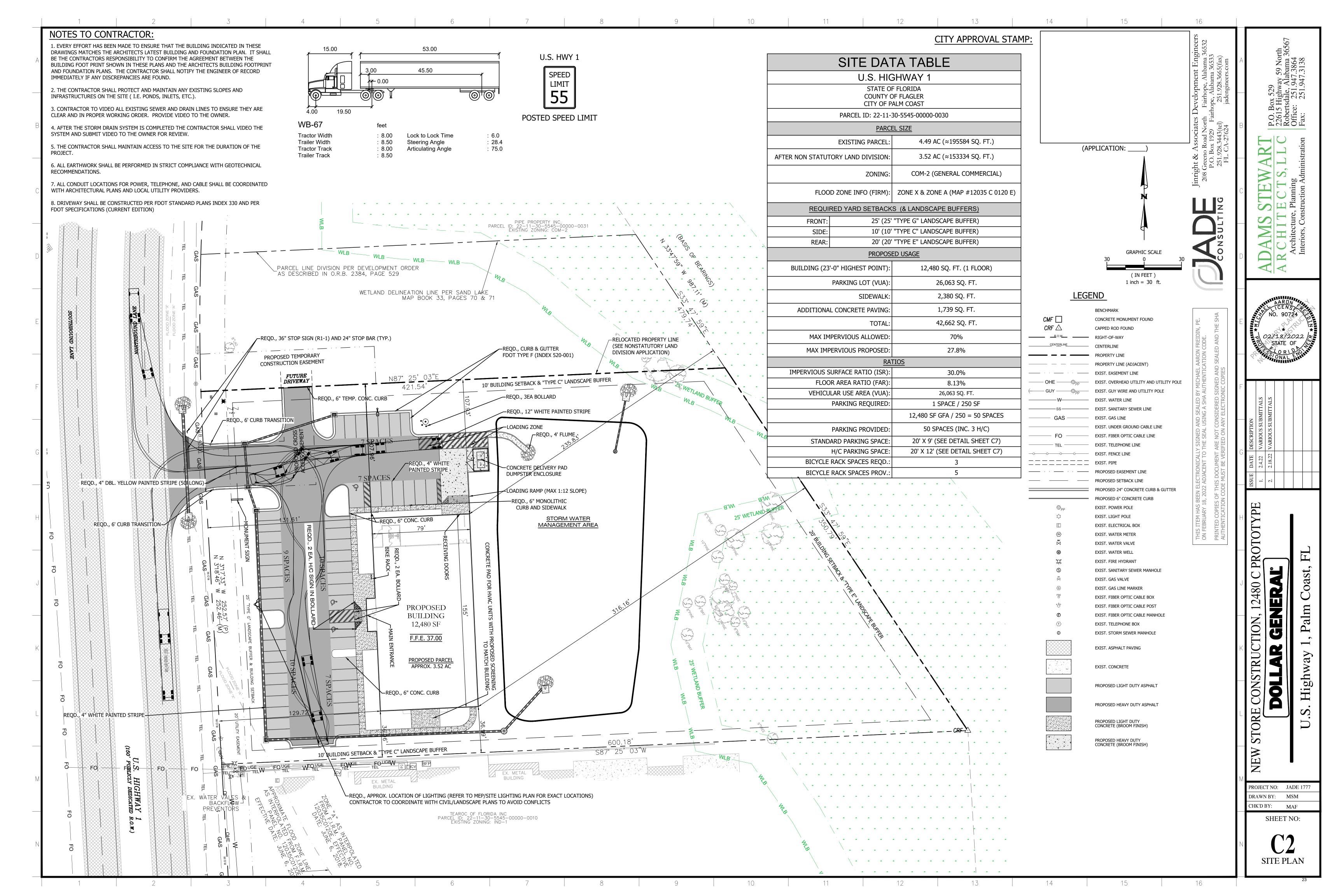
JINRIGHT & ASSOCIATES DEVELOPMENT ENGINEERS

February 4, 2022

To: Members of the Planning and Land Development Regulations Board

From: Mike Freidin, PE

The memo is in reference to the proposed project located on 22-11-30-5545-00000-0030, which is proposing a single tenant retail development consisting of 12,480 SF of retail space. The adjacent property to the east is zoned Residential, therefore per Palm Coast requirements a special exemption request shall be submitted if residential property is within 500' of property line for proposed commercial development. The proposed project limits are located approximately 250' from adjacent residential property boundary and buffered by wetlands which will not be disturbed for this proposed development. The project will not have any adverse effects on adjacent residential properties. The project will meet all Palm Coast Land development codes, State and Federal regulations and is consistent with comprehensive plan. Therefore, given the sufficient data stated above and documents provided within the site plan application permit submittal, JADE Consulting on requesting special exemption for the proposed project as it complies with subsections 2.05.05 and 2.07.03 of the LDC and Palm Coast Comprehensive plan.





160 Lake Avenue Palm Coast, FL 32164 386-986-3736

February 28, 2022

RE: Request for Special Exception; Application No. 5044

Dear Neighboring Property Owner,

The Community Development Department, in accordance with Section 2.05.03 of the City of Palm Coast Unified Land Development Code herein advises you that:

A request for a Special Exception to allow a Small Box Discount Store has been made by Pipe Property, Inc., of Ormond Beach, Florida, for Lot 3, Sand Lake, according to the map or plat thereof as recorded in Plat Book 33, Page 70, Public Records of Flagler County, Tax Parcel ID No.: 22-11-30-5545-00000-0030, located at 4530 US Hwy 1 N..

This Special Exception request is to be heard before the Planning and Land Development Regulation Board (PLDRB). You are hereby notified that a public hearing, required by law, will be held at the Palm Coast City Hall Community Wing, 160 Lake Avenue, Palm Coast, Florida, on Wednesday, March 16, 2022, beginning at 5:30 pm or as soon thereafter as possible.

You are welcome to attend and express your opinion or place concerns in writing and email them to PLDRB@palmcoastgov.com. The e-mail should indicate that they are intended for public participation and may be submitted up until 5 pm the day before the meeting. The City reserves the right to redact or reject Documentary Evidence containing obscene material or material that is confidential pursuant to state law.

Cordially,

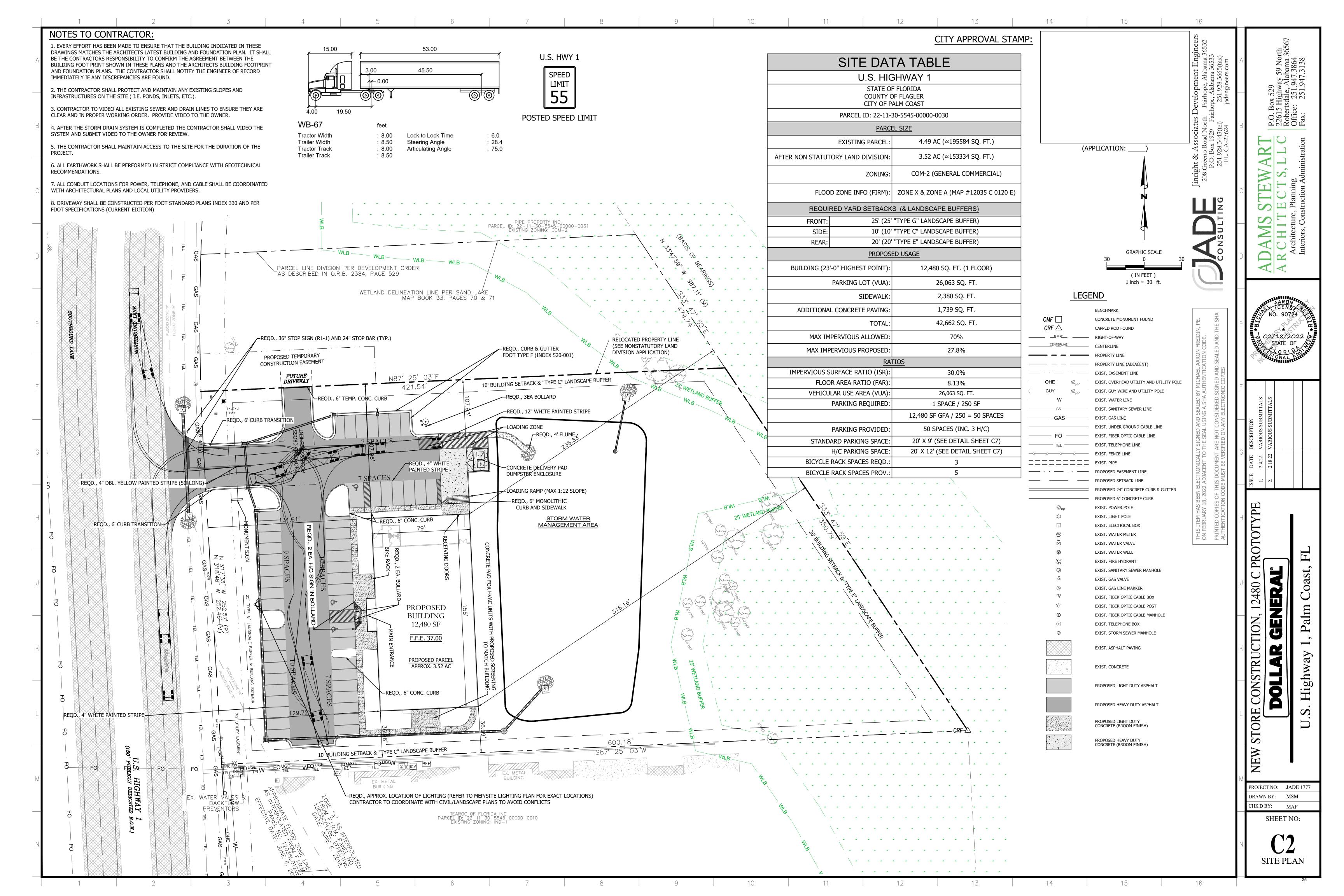
Estelle Lens, AICP Project Manager

Estelle Lens

NOTE: Pursuant to Section 286.0105 of Florida Statutes the City of Palm Coast Community Development Department hereby notifies all interested persons that if a person decides to appeal any decision made by the PLDRB with respect to any matter considered at such meeting or hearing, he or she may need to ensure that a verbatim record of the proceeding is made, which record includes the testimony and evidence upon which the appeal is based. In accordance with the Americans with Disabilities Act, persons needing assistance to participate in these proceedings should contact City Clerk's Office at 386-986-3713 at least 48 hours prior to the meeting. To obtain the decision of this hearing, please contact the Planning Division the day after the above public hearing during the afternoon.



palmcoastgov.com





NOTIFICATION AFFIDAVIT for VARIANCE / SPECIAL EXCEPTION

COUNTY OF FLAGLER X STATE OF FLORIDA X			
Before me this 28th day of February , 20 22 personally appe	eared		
Haymes S. Snedeker	who after providing		
personally known	as identification and		
whodid,did not take an oath, and who being duly swor	n, deposes and says as follows:		
"I have read and fully understand the provisions of this instrument."			
 Each abutting property owner (as defined in the Unified L boundary lines of Application # 5044 , has been mailed fourteen (14) calendar days before the hearing date notifying of the March 15th , Planning & Land Development Regulation 	a letter by certified mail at least them of the date, time, and place		
2. No other documentation was provided in the envelope with the notification letter. Signature of Responsible Party			
Haymes S. Snedeker Printed Name			
805 Trione Ave, Daphne, AL 36526 Mailing Address Signature of Person Taking Acknowledgement Name of Acknowledger (Typed, Printed or Stamped)	SEAL STATE AND S		

This document, once executed, must be returned to a Land Development Technician in the City of Palm Coast Community Development Department at least seven (7) days prior to the hearing date. Failure to provide document by that time will result in the application not being placed on the agenda for a public hearing.

October 1, 2009 (Revised 4-9-2010)

VIII-144



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Parcelld	OwnerName	OwnerAddress2	OwnerCityStZip
22-11-30-5545-00000-0010	TEAROC OF FLORIDA INC	4490 N US 1 STE 111	PALM COAST, FL 32164
22-11-30-5545-00000-0030	PIPE PROPERTY INC	1 SUNSHINE BLVD	ORMOND BEACH, FL 32174
22-11-30-5545-00000-0040	DSRK LLC	4500 WESTOWN PKWY STE 277	WEST DES MOINES, IA 50266
22-11-30-5545-00000-0031	PIPE PROPERTY INC	1 SUNSHINE BLVD	ORMOND BEACH, FL 32174
22-11-30-5780-00000-0260	PROPAGATE INC	8515 BAYMEADOWS WAY SUITE 402	JACKSONVILLE, FL 32256
22-11-30-5780-00000-0270	KEITH ROBERT G	10 ENTERPRISE DR	BUNNELL, FL 32110
22-11-30-5780-00000-0280	HAMILTONS COMPLEX LLC	7 FLORIDA PARK DR N STE E	PALM COAST, FL 32137
22-11-30-5545-00000-0040	DSRK LLC	4500 WESTOWN PKWY STE 277	WEST DES MOINES, IA 50266
22-11-30-0000-03040-0000	R & K Certified Roofing of	4551 N Us Highway 1, Unit A	Bunnell, FL 32110
	Florida Inc		
22-11-30-5780-00000-0240	Stone Plus Inc	8515 Baymeadows Way, Ste. 402	Jacksonville, FL 32256