

FLAGLER COUNTY BOARD OF COUNTY COMMISSIONERS

Beach Management Study Workshop

February 7, 2022



BEACH MANAGEMENT PROGRAM

Historic Coastal Damage

- Storms and increasing background erosion threatening the County coastline.
- 18 miles of County beaches and dunes were severely impacted by storm surge and waves from:
 - Hurricane Matthew in October 2016; and
 - Hurricane Irma in September 2017
- The impacts included significant beach and dune erosion and localized flooding.



BEACH MANAGEMENT PROGRAM Historic Erosion

- As a result of past storms, 11.4 miles of frontal dunes were restored with in-house staff in 2019. Expansion of Partnerships with the following:
 - US Army Corps of Engineers (USACE); \$11,371,000
 - Federal Emergency Management Agency (FEMA); \$2,036,868
 - Florida Division of Emergency Management (FDEM); \$339,478
 - Florida Department of Environmental Protection (FDEP); \$3,847,046
 - Florida Department of Transportation (FDOT); \$16,642,000
 - The Coastal Cities



BEACH MANAGEMENT STUDY

Ongoing Efforts

- With the need for a comprehensive long-term strategy to address the expected continued challenges;
 - In 2021, the County contracted with Olsen Associates to conduct the beach management study. Study goals are,
 - To identify beach and dune restoration and long-term maintenance needs; and
 - To identify the regulatory and funding requirements to implement a long-term management plan.

Flagler County, FL Beach Management Study

Flagler County Board of County Commissioners Workshop

February 7, 2021





Topics

- Review of Existing Conditions (pre-November 2021 Nor'easter)
- Review of Historical Conditions
- Project Approach
- Physical / Environmental / Regulatory Constraints
- Sand Source Options
- Implementation Considerations
- Probable Cost to Construct
- Funding Considerations

Benefits of Beach Management

- Beach/dune management is specifically intended to restore and maintain the beach and dune
 - Control erosion and loss of land
 - Provide storm protection
 - Project recreational space
 - Maintain environmental habitat
- Comprehensive approach
 - Consistent beach and dune conditions along all 18 miles
 - Maximize beach related cost-share / grant assistance opportunities



Beach Management vs. Flood Control

- Effective beach and dune restoration and maintenance can provide <u>incidental</u> flood control benefits (i.e., raising dune crest elevation and increasing dune volume).
- The Resilient Florida Program
 - requires county-wide or regional plan
 - focus on "critical PUBLIC infrastructure"
- USACE Flood Control Project
 - requires 3-3-3 feasibility study with 50% local match (~\$1.5M)
 - evaluates ALL sources of flooding (beach, ICWW, inland, etc...)
- FEMA Flood Mitigation Assistance Program
 - beach/dune not considered flood reducing mitigation by FEMA



BMS Study Area



Typical Beach and Dune









Definition of Dune Parameters











Alongshore Distance from R-1



R-15 (Washington Oaks SP)











DUNE CREST ELEVATION CHANGE and DUNE LOCATION CHANGE









Project Approach

- Restore beach/dune
 - Reestablish historical condition
 - Provide for anticipated future sand loss
- Consider physical / environmental constraints
 - Development / access
 - Dune vegetation
 - Beach and nearshore rock/hardbottom
- Evaluate benefit/cost of enhancing dune
 - Northern 7 miles of shoreline (R3 to R37)







1 5 37





- Protected Habitat for Federally Listed Species [Endangered Species Act]
 - Foraging habitat for juvenile green sea turtles
- State of Florida: FDEP
 - Resources on submerged sovereign lands



- <u>Federal</u>: National Marine Fisheries Services (NMFS)
 - <u>Essential Fish Habitat (EFH)</u>; Magnuson-Stevens Fishery Conservation and Management Act
- Hardbottom resources can only be impacted (i.e. sand burial and/or sedimentation impacts) if impacts are justified, avoided, and/or minimized to the greatest extent practicable and appropriately mitigated according to Florida Uniform Mitigation Assessment (UMAM), Rule 62-345 F.A.C.



Types of Impacts

- Sand Placement (Direct sand burial)
- Turbidity (Dredge discharge)
- Pipeline impacts (Pipe placement)
- Beach Fill Equilibration (indirect sand burial)

All <u>justified</u> impacts will require mitigation





- R-3 (Marine Land) to R-43.5 (southern Hammock Dunes)
 R-3 to R-14 (+3' to -6')
 R-14 to R-43.5 (0' to -6')
- Extent (rough estimate from aerial photos)
 - ~ 200 acres (gross)
 - ~120 acres (net; assumes 60% rock, 40% sand)



 Typical Cost of Nearshore Hardbottom Mitigation - \$1.5 to \$4.0 M/acre (Recent cost for mitigation of similar rock in Brevard County, FL = <u>\$2.75 M/acre</u>)



Permitting of nearshore hardbottom impacts and development/approval of a Biological Monitoring and Mitigation Plan often takes more than two years

Hardbottom Mitigation

- Mitigation required for all justified impacts
- Mitigation must be similar to habitat impacted
- Typically an equivalent amount of mitigation, or more, is required for amount of impact
- Similar project in Brevard County, FL (~\$2.75M/acre)







NATIONAL ENVIRONMENTAL POLICY ACT (NEPA) COMPLIANCE & DOCUMENTATION

- New beach nourishment projects with potential significant environmental impacts require development of an Environmental Impact Statement (EIS) or a comprehensive Environmental Assessment (EA).
- Both require a detailed alternatives analysis and public scoping.
- EIS timeline is longer than EA timeline (typically more than 2 years for EIS and 1 to 1.5 years for an EA).
- If project involves hardbottom mitigation, it will increase the timeline for agency review during NEPA document approval.





DUNE ENHANCEMENT



olsen

PHYSICAL BENEFIT OF IMPROVED DUNE





Alongshore Distance from R-1 (ft)

Option 1



6 cy/ft

10 cy/ft

16 cy/ft




Option 2



16 cy/ft

16 cy/ft



Options 3 & 4



16 cy/ft

16 cy/ft



Option 5



16 cy/ft

25 cy/ft

25 cy/ft



Option 6



44 cy/ft







Sand Requirement (50-year)

			Volume Re	quired (cy)		
		Initial		Fut	ure	
Option	Total	Dredge	Mechanical	Dredge	Mechanical	Total
1	2,330,860	1,937,500	393,360	945,000	150,000	7,310,860
2	2,550,660	1,937,500	613,160	945,000	150,000	7,530,660
3	3,010,660	2,397,500	613,160	945,000	150,000	7,990,660
4	3,083,560	2,553,800	529,760	945,000	550,000	9,063,560
5	3,272,460	3,272,460	0	945,000	550,000	9,252,460
6	4,083,540	4,083,540	0	945,000	550,000	10,063,540



Sand Source Options

• Offshore (Dredge and Hydraulic Placement)

• Offshore / Stockpile (Mechanical Transfer and Placement)

• Upland (Mechanical Placement)





Hopper dredge loading sand from seafloor



OFFSHORE SAND

Hopper dredge unloading sand to beach















Offshore – Stockpile, Rehandling and Mechanical Placement



- Brevard County, FL "Mid-Reach" (2021)
- Avoid Nearshore Rock (~7 miles of beach)
- 500,000 cy (+/-)
- Stockpile rebuilt 7 times (~70k cy per)
- ~\$60/cy in-place











3A = 14.8 Mcy (above -62.5 ft)

Fed Prj. = 4.4 Mcy (50 yrs)

Flagler/FDOT = 1.5 Mcy (Initial Only)

Potentially Available = 8.9 Mcy



3A = 14.8 Mcy (above -62.5 ft) Fed Prj. = 4.4 Mcy (50 yrs) Flagler/FDOT = 1.5 Mcy (Initial Only) Potentially <u>Available = 8.9 Mcy</u>

48



3A = 14.8 Mcy (above -62.5 ft) Fed Prj. = 4.4 Mcy (50 yrs)

Flagler/FDOT = 1.5 Mcy (Initial Only)

Potentially Available = 8.9 Mcy

Tasks to Access Offshore Sand Source

- <u>Collect</u> additional physical, environmental, and cultural resource data in 3A and possible surrounding area
- <u>Design</u> expanded offshore borrow area
- <u>Modify</u> FDEP and USACE Permits
- <u>Complete</u> NEPA (USACE and BOEM) for expanded area (Joint EA required)
- <u>Request</u>, <u>negotiate</u>, and <u>secure</u> new BOEM lease agreement for new borrow area. BOEM lease agreement is valid for 2 years. Must be renewed for every dredge event.



<u>24+ months (~2 years) to design and permit from NTP</u>



*previously permitted for use in Flagler County

UPLAND SAND SOURCES

These sources are available to use immediately.

Implementation Assumptions

- All sand placement from offshore will occur on USACE project schedule
- Fill density less than 20 cy/ft will be constructed by mechanical methods
- All sand placement along hardbottom areas will be by mechanical methods
- Dredge (Offshore) Mob/Demob = \$3.5M per dredge event
- Cost of offshore sand (in-place) = \$15.00 per cubic yard (mob/demob is separate)
- Cost of mechanical project Mob/Demob = \$250,000 per event
- Cost of mechanically placed sand (in-place) = \$55.00 per cubic yard
- PED/CEI = 10%



Contingency = 15%

Same in-place price for upland sand and stockpiled/re-handled offshore sand

Sand Requirement (50-year)

			Volume Re	quired (cy)				Volume
		Initial		Fut	ure		Volume Delineated	Requirement Not
Ontion	Total	Drodgo	Machanical	Drodgo	Machanical	Tetel	Offshore	Delineated
Option	TOLAI	Dreuge	Wiethanitai	Dreuge	wiechanica	Iotal	(Cy)	(Cy)
1	2,330,860	1,937,500	393,360	945,000	150,000	7,310,860	5,900,000	1,410,860
2	2,550,660	1,937,500	613,160	945,000	150,000	7,530,660	5,900,000	1,630,660
3	3,010,660	2,397,500	613,160	945,000	150,000	7,990,660	5,900,000	2,090,660
4	3,083,560	2,553,800	529,760	945,000	550,000	9,063,560	5,900,000	3,163,560
5	3,272,460	3,272,460	0	945,000	550,000	9,252,460	5,900,000	3,352,460
6	4,083,540	4,083,540	0	945,000	550,000	10,063,540	5,900,000	4,163,540



Option 3 – Initial Project Cost by Shoreline Reach

										0	ption 3								
									Beach & Dune	Restoration (R4	to R101) / No Ro Available and Eli	ck Impact (R4-R43.5)							
				1				1	curren	Sand	Available and En	Bible I ununig	10.0%	15.0%					
						Chanalina	Descent of	Maluma		Sund		Cultural	101070	10/070	Tetel				
				Critically	Shorefront	Length	Total	Distribution	Volume	Sand	Unit	Construction	PED/CEI	Contingency	Cost				
	Shorefront Entity	Start	End	FDEP	Туре	(ft)	Shorefront	(cy/ft)	(cy)	Source	Cost	Cost	(8%)	(15%)	(\$)	Federal	State	Local	Notes
	Town of Marineland	R-1	R-4		Local Government	3,000	3.25%	0.0	-	na	\$ 55.00	\$-	\$-	\$-	\$-	\$ -	\$-	\$-	Beach/Nearshore Rock
	Town of Marineland	R-4	R-4.6		Local Government	510	0.55%	16.0	8,160	Mechanical	\$ 55.00	\$ 448,800.00	\$ 44,880.00	\$ 74,052.00	\$ 567,732.00	\$ -	\$-	\$ 567,732.00	Beach/Nearshore Rock
	Private / Matanzas Shores	R-4	R-11.9		Private	7,110	7.71%	16.0	113,800	Mechanical	\$ 55.00	\$ 6,259,000.00	\$ 625,900.00	\$ 1,032,735.00	\$ 7,917,635.00	\$ -	\$-	\$ 7,917,635.00	Beach/Nearshore Rock
ŝ	Washington Oaks State Park	R-11.9	R-13.8		State of Florida	1,640	1.78%	16.0	26,200	Mechanical	\$ 55.00	\$ 1,441,000.00	\$ 144,100.00	\$ 237,765.00	\$ 1,822,865.00	\$ -	\$ 1,822,865.00	\$-	Beach/Nearshore Rock
e Ro	Washington Oaks State Park	R-13.8	R-15.9		State of Florida	2,150	2.33%	16.0	34,400	Mechanical	\$ 55.00	\$ 1,892,000.00	\$ 189,200.00	\$ 312,180.00	\$ 2,393,380.00	ş -	\$ 2,393,380.00	ş -	Nearshore Rock
shor	Private (33 parcels)	R-15.9	R-18.3		Private	2,330	2.53%	16.0	37,300	Mechanical	\$ 55.00	\$ 2,051,500.00	\$ 205,150.00	\$ 338,498.00	\$ 2,595,148.00	ş -	\$-	\$ 2,595,148.00	Nearshore Rock
Vean	Bay Drive Park	R-18.3	R.18.8		Flagler County	500	0.54%	16.0	8,000	Mechanical	\$ 55.00	\$ 440,000.00	\$ 44,000.00	\$ 72,600.00	\$ 556,600.00	\$-	\$-	\$ 556,600.00	Nearshore Rock
£ ≩	Private / Sea Colony	R.18.8	R-20.6		Private	1,740	1.89%	16.0	27,800	Mechanical	\$ 55.00	\$ 1,529,000.00	\$ 152,900.00	\$ 252,285.00	\$ 1,934,185.00	\$ -	\$-	\$ 1,934,185.00	Nearshore Rock
e O	MalaCompra	R-20.6	R-24.2		Flagler County	3,810	4.13%	16.0	61,000	Mechanical	\$ 55.00	\$ 3,355,000.00	\$ 335,500.00	\$ 553,575.00	\$ 4,244,075.00	\$-	\$-	\$ 4,244,075.00	Nearshore Rock
D	Hammock Beach	R-24.2	R-29.3		Private	4,710	5.10%	16.0	75,400	Mechanical	\$ 55.00	\$ 4,147,000.00	\$ 414,700.00	\$ 684,255.00	\$ 5,245,955.00	\$-	\$-	\$ 5,245,955.00	Nearshore Rock
	Ocean Hammock	R-29.3	R-34.8		Private	5,680	6.16%	16.0	90,900	Mechanical	\$ 55.00	\$ 4,999,500.00	\$ 499,950.00	\$ 824,918.00	\$ 6,324,368.00	\$-	\$-	\$ 6,324,368.00	Nearshore Rock
	Jungle Hut	R-34.8	R-35		Flagler County	270	0.29%	16.0	4,300	Mechanical	\$ 55.00	\$ 236,500.00	\$ 23,650.00	\$ 39,023.00	\$ 299,173.00	\$-	\$-	\$ 299,173.00	Nearshore Rock
	Hammock Dunes	R-35	R-43.5		Private	7,870	8.53%	16.0	125,900	Mechanical	\$ 55.00	\$ 6,924,500.00	\$ 692,450.00	\$ 1,142,543.00	\$ 8,759,493.00	\$-	\$-	\$ 8,759,493.00	Nearshore Rock
	Hammock Dunes	R-43.5	R-47.9		Private	4,450	4.82%	44.0	195,800	Offshore	\$ 16.00	\$ 3,132,800.00	\$ 313,280.00	\$ 516,912.00	\$ 3,962,992.00	\$-	\$-	\$ 3,962,992.00	
	Varn Park	R-47.9	R-49.4		Flagler County	1,400	1.52%	44.0	61,600	Offshore	\$ 16.00	\$ 985,600.00	\$ 98,560.00	\$ 162,624.00	\$ 1,246,784.00	\$-	\$-	\$ 1,246,784.00	
	Painters Hill	R-49.4	R-50		Private	660	0.72%	44.0	29,000	Offshore	\$ 16.00	\$ 464,000.00	\$ 46,400.00	\$ 76,560.00	\$ 586,960.00	\$-	\$-	\$ 586,960.00	
	Painters Hill	R-50	R-57		Private	5,720	6.20%	44.0	251,700	Offshore	\$ 16.00	\$ 4,027,200.00	\$ 402,720.00	\$ 664,488.00	\$ 5,094,408.00	\$-	\$ 2,547,204.00	\$ 2,547,204.00	
ē	Painters Hill	R-57	R-60.5		Private	3,440	3.73%	44.0	151,400	Offshore	\$ 16.00	\$ 2,422,400.00	\$ 242,240.00	\$ 399,696.00	\$ 3,064,336.00	\$-	\$-	\$ 3,064,336.00	
D	City of Beverly Beach	R-60.5	R-65.2		Local Government	4,520	4.90%	44.0	198,900	Offshore	\$ 16.00	\$ 3,182,400.00	\$ 318,240.00	\$ 525,096.00	\$ 4,025,736.00	\$-	\$-	\$ 4,025,736.00	
and	City of Beverly Beach	R-65.2	R-66.8		Local Government	1,450	1.57%	44.0	63,800	Offshore	\$ 16.00	\$ 1,020,800.00	\$ 102,080.00	\$ 168,432.00	\$ 1,291,312.00	\$-	\$ 645,656.00	\$ 645,656.00	
each	City of Flagler Beach - North	R-66.8	R-70		Local Government	3,150	3.41%	44.0	138,600	Offshore	\$ 16.00	\$ 2,217,600.00	\$ 221,760.00	\$ 365,904.00	\$ 2,805,264.00	\$-	\$ 1,402,632.00	\$ 1,402,632.00	
á	City of Flagler Beach - North	R-70	R-79.8		Local Government	9,310	10.09%	44.0	409,600	Offshore	\$ 16.00	\$ 6,553,600.00	\$ 655,360.00	\$ 1,081,344.00	\$ 8,290,304.00	\$-	\$-	\$ 8,290,304.00	Existing Local Project
	City of Flagler Beach - Central North	R-79.8	R-94.2		Local Government	13,440	14.57%	44.0	580,000	Offshore	\$ 24.00	\$ 13,920,000.00	\$ 1,392,000.00	\$ 2,296,800.00	\$ 17,608,800.00	\$ 9,100,000.00	\$ -	\$ 8,508,800.00	Existing Federal Project
	City of Flagler Beach - Central South	R-94.2	R-95		Local Government	750	0.81%	44.0	33,000	Offshore	\$ 16.00	\$ 528,000.00	\$ 52,800.00	\$ 87,120.00	\$ 667,920.00	\$ -	\$ -	\$ 667,920.00	Existing Local Project
	Gamble Rogers Memorial SRA	R-95	R-97.5		State of Florida	2,190	2.37%	60.0	131,400	Offshore	\$ 16.00	\$ 2,102,400.00	\$ 210,240.00	\$ 346,896.00	\$ 2,659,536.00	\$ -	\$ 2,659,536.00	\$ -	Existing FDEP Project
	City of Flagler Beach - South	R-97.5	R-101		Local Government	3,470	3.76%	44.0	152,700	Offshore	\$ 16.00	\$ 2,443,200.00	\$ 244,320.00	\$ 403,128.00	\$ 3,090,648.00	\$ -	\$ -	\$ 3,090,648.00	Existing Local Project
						92,270	feet		3,010,660		Total	\$ 76,723,800.00	\$ 7,672,380.00	\$ 12,659,429.00	\$ 97,055,609.00	\$ 9,100,000.00	\$ 11,471,273.00	\$ 76,484,336.00	



					_			Omť		·					_			
						Re	ach	Optio & Dune Restor	n 3 ation (R4 to P	101)								
							I	No Rock Impac	t (R4-R43.5)									
	Item	Quantity	Units	Unit Cost		Cost			Shoreline									
Sand	Placement - Dredge from Offshore	Sand Sourc	e (OCS)					Total Cost	Length (ft)	FDEP Designation	L	Federal		State/FDEP		Local		FDOT
1	Mobilization/Demobilization	1	job	\$3,500,000	\$	3,500,000			Distribution	of "Construction" Cost>	Г	0.00%		16.60%		83.40%		0.00%
2	Federal (R80-R94)	580,000	су	\$16	\$	9,280,000	9	5 12,780,000	13,440	Critically Eroded	\$	8,307,000.00	\$	-	\$	-	\$	4,473,000.00
3	County/FDOT (R70-R80 / R94-R101)	726,700	су	\$16	\$	11,627,200	9	5 11,627,200	15,720	Critically Eroded	\$	-	\$	2,365,200.00	\$	2,598,400.00	\$	6,663,600.00
4	County (R43.5-R70)	1,090,800	су	\$16	\$	17,452,800	9	5 17,452,800	24,790	10,320' Critically Eroded	\$	-	\$	3,632,773.22	\$	13,820,026.78	\$	-
			SL	ubtotal - dredging	\$	41,860,000	9	6 41,860,000	53,950		\$	8,307,000.00	\$	5,997,973.22	\$	16,418,426.78	\$ 1	11,136,600.00
Sand	Placement - Truck Haul from Uplan	d Sand Sour	ce															
5	Mobilization/Demobilization	1	job	\$250,000	\$	250,000												
6	County (R3-R43.5)	613,160	су	\$55	\$	33,723,800												
			sul	btotal - truck haul	\$	33,973,800	4	33,973,800	38,320		\$	-	\$	3,360,143.58	\$	30,613,656.42	\$	-
			subtotal	I - construction	\$	75,833,800	1	5 75,833,800			\$	8,307,000.00	\$	9,358,116.80	\$	47,032,083.20	\$ 1	11,136,600.00
		PED/	CEI/Monitoring	10%	\$	7,583,380	\$	5 7,583,380			\$	-	\$	1,258,483.85	\$	6,324,896.15	\$	-
				subtotal	\$	83,417,180												
			Contingency	15%	\$	11,375,070	9	5 11,375,070			\$	-	\$	1,887,725.77	\$	9,487,344.23	\$	-
				Total	\$	94,792,250	\$	94,792,250	92,270		\$	8,307,000.00	\$	12,504,326.41	\$	62,844,323.59	\$ 1	1,136,600.00
_											⊢							
						Beacl	1 & D	Future Dre une Renouris	edging hment (R43.5 t	to R101)	L							
	ltem	Quantity	Units	Unit Cost		Cost			Shoreline		Г		1		1			
Sand	Placement - Dredge from Offshore	Sand Source	e (OCS)					Total Cost	Length (ft)	EDEP Designation		Federal		State/EDEP		Local		FDOT
7	Mobilization/Demobilization	1	iob	\$3.500.000	\$	3.500.000		10101 0031	Distribution	of "Construction" Cost>		23.15%		31.00%		45.86%		0.00%
8	Federal (R80-R94)	320,000	cv	\$16	s	5.120.000	5	8.620.000	13.440	Critically Eroded	\$	4.310.000.00	\$	2.155.000.00	\$	2.155.000.00	\$	-
9	County/FDEP (R70-R80 / R94-R101)	325,000	cv	\$16	s	5.200.000	3	5,200,000	15.720	Critically Eroded	s	-	\$	2.617.520.00	۰ \$	2,582,480,00	s	-
10	County/FDEP (R43.5-R70)	300.000	cv	\$16	s	4.800.000	9	4.800.000	24,790	10.320' Critically Eroded	s	-	\$	999.112.55	۰ \$	3.800.887.45	s	-
	, , ,		subtota	I - construction	\$	18,620,000	1	5 18,620,000			\$	4,310,000.00	\$	5,771,632.55	\$	8,538,367.45	\$	
			PED/CEI	10%	\$	1,862,000	5	5 1,862,000			\$	431,000.00	\$	577,163.25	\$	853,836.75	\$	-
				subtotal	\$	20,482,000	3	20,482,000										
			Contingency	15%	\$	3,072,300	9	3,072,300			\$	711,150.00	\$	952,319.37	\$	1,408,830.63	\$	-
				Total	\$	23,554,300	9	23,554,300	53,950		\$	5,452,150.00	\$	7,301,115.17	\$	10,801,034.83	\$	
											Г							
								Future Tru	ck Haul									
						Bea	:h & I	Dune Renouris	shment (R4 to	R43.5)	L							
			(3 yrs at 50,0	000 cy/yr)														
	Item Quantity Units Unit Cost Cost								Change lin									
Sand	Placement - Truck Haul from Uplan	d Sand Sour	ce						Length									
10	Mobilization/Demobilization	1	job	\$250,000	\$	250,000		Total Cost	(ft)	FDEP Designation		Federal		State/FDEP		Local		FDOT
11	County (R3-R43.5)	150,000	су	\$55	\$	8,250,000			Distribution	of "Construction" Cost>		0.00%	L	9.89%		90.11%		0.00%
			subtota	I - construction	\$	8,500,000	1	8,500,000	38,320				\$	840,683.72	\$	7,659,316.28	L	
			PED/CEI	10%	\$	850,000	\$	850,000			\$	-	\$	84,068.37	\$	765,931.63	\$	-
				subtotal	\$	9,350,000							L				L	
			Contingency	15%	\$	1,402,500	9	5 1,402,500			\$	-	\$	138,712.81	\$	1,263,787.19	\$	-
				Total	\$	10.752.500	1	5 10,752,500	38.320		\$	-	\$	1,063,464.90	\$	9,689,035.10	\$	-



Option 3 – Equivalent Annual Cost Analysis

			Truck		Present		Distributed	d Total Cost					
Y	ear	Dredge (Offshore)	Haul (Upland)	Total Cost	Worth Cost	Federal	State	Local	FDOT	Federal	State/FDEP	Local	FDOT
0	2022	\$94,792	,250.00	\$94,792,250.00	\$94,792,300.00	\$ 8,307,000.00	\$ 12,504,326.41	\$ 62,844,323.59	\$ 11,136,600.00	\$ 8,307,000.00	\$ 12,504,300.00	\$ 62,844,300.00	\$ 11,136,600.00
1	2023			\$0.00	\$0.00								
2	2024			\$0.00	\$0.00								
3	2025		\$10,752,500.00	\$10,752,500.00	\$9,840,100.00	\$-	\$ 1,063,464.90	\$ 9,689,035.10	\$-	s -	\$ 973,200.00	\$ 8,866,800.00	\$-
4	2026			\$0.00	\$0.00								
5	2027			\$0.00	\$0.00								
6	2028		\$10,752,500.00	\$10,752,500.00	\$9,005,000.00	\$-	\$ 1,063,464.90	\$ 9,689,035.10	\$-	\$-	\$ 890,600.00	\$ 8,114,400.00	\$ -
7	2029			\$0.00	\$0.00								
8	2030			\$0.00	\$0.00								
9	2031		\$10,752,500.00	\$10,752,500.00	\$8,240,900.00	\$-	\$ 1,063,464.90	\$ 9,689,035.10	\$-	s -	\$ 815,100.00	\$ 7,425,800.00	\$-
10	2032			\$0.00	\$0.00								
11	2033	\$23,554,300.00		\$23,554,300.00	\$17,016,100,00	S	15.17	\$ 10,801,034.83	\$	S2020.200-			

		 		\$0.00			1			T		r				<u> </u>
48	2070	\$10,752,500.00	\$10,752,500.00	\$2,602,100.00	\$-	\$ 1,063,4	64.90	\$ 9,689,035.10	\$-	\$	-	\$	257,400.00	\$ 2,344,700.00	\$-	
49	2071		\$0.00	\$0.00]
50	2072		\$0.00	\$0.00												
			Total Present Worth	\$227,294,200.00	\$ 30,115,600.00	\$ 58,724,2	25.50	\$ 261,073,024.50	\$ 11,136,600.00	\$	18,631,700.00	\$	35,024,000.00	\$ 162,501,700.00	\$ 11,136,600.00	·
			Discount Rate	3.00%												
		Amortiz	ation Period (years)	50										\frown		
		Сар	ital Recovery Factor	0.038865494							Federal		State	Local	FDOT	
		Average Annu	al Equivalent Cost	\$8,833,900.00						\$	724,100.00	\$	1,361,200.00	\$ 6,315,700.00	432,800.00	·

Comparison of Alternatives

			Volume (cy)			Assu	imed			Constructi	ion Cos	t										
						Hardb	ottom			Future			Future					Average	e Annual Equivale	ent Cost		
		Initial		Fut	ure	Mitig	ation			Dredge			Mechanical	1			(Pla	anning Perio	od: 50 years - Disc	ount Rate: 3%)	_	
Ontion	Total	Dredge	Mechanical	Dredge	Mechanical	Area	Cost (Millio	t n Śì	Initial		Freq.			Freq.		Total		ISACE	EDEP	Local		EDOT
Option	Total	Dieuge	Wiechanica	Dieuge	wiechanica	(acres)		11 7 7	COSL		(913)			(913)	-	TOtal		JACE	TDEI	Local	-	1001
1	2,330,860	1,937,500	393,360	945,000	150,000	0.0	\$	-	\$ 70,481,000	\$ 23,554,300	11	\$	10,752,500	3	\$	7,889,000	\$ 7	724,100.00	\$ 1,260,300.00	\$ 5,471,800.00	\$	432,800.00
2	2,550,660	1,937,500	613,160	945,000	150,000	0.0	\$	-	\$ 85,592,250	\$ 23,554,300	11	\$	10,752,500	3	\$	8,476,300	\$ 7	724,100.00	\$ 1,314,000.00	\$ 6,005,400.00	\$	432,800.00
3	3,010,660	2,397,500	613,160	945,000	150,000	0.0	\$	-	\$ 94,792,250	\$ 23,554,300	11	\$	10,752,500	3	\$	8,833,900	\$ 7	724,100.00	\$ 1,361,200.00	\$ 6,315,700.00	\$	432,800.00
4*	3,083,560	3,083,560	0	945,000	550,000	11.5	\$ 2	27.0	\$ 100,157,514	\$ 23,554,300	11	\$	38,582,500	11	\$	8,465,900	\$ 7	724,100.00	\$ 1,327,000.00	\$ 5,981,900.00	\$	432,800.00
5**	3,272,460	3,272,460	0	945,000	550,000	19.9	\$ 5	54.7	\$ 128,712,991	\$ 23,554,300	11	\$	38,582,500	11	\$	9,575,800	\$ 7	724,100.00	\$ 1,433,300.00	\$ 6,985,500.00	\$	432,800.00
6***	4,083,540	4,083,540	0	945,000	550,000	97.1	\$ 22	28.2	\$ 375,732,375	\$ 23,554,300	11	\$	38,582,500	11	\$	19,176,300	\$ 7	724,100.00	\$ 2,376,400.00	\$ 15,642,900.00	\$	432,800.00



Potential Range of Local Share (AA) = ~\$5.5M to \$7.0M / yr

Ex: Option 3 - Alongshore Distribution of Local Share

	Beach	& Dune Rest Current Con	C toration (R4 iditions for <i>J</i>	Option 3 to R101) / No Rock Impa Available and Eligible Fu	act (R4-R43.5) unding			\$6,31	5,700.00		\$6,315,	700.00	
	Shorefront Entity	Start	End	Туре	Shoreline Length (ft)	Sand Volume (cy)	Total Initial Cost	Percent of Total Initial Cost	Distribution of Average Annual Local Requirement	Percent of Shoreline Length	Distribution of Average Annual Local Requirement	Percent of Sand Volume	Distribution of Average Annual Local Requirement
	Town of Marineland	R-1	R-4	Local Government	3,000	-	\$ -	0.00%	\$ -	3.15%	\$ 198,877.93	0.00%	\$ -
	Town of Marineland	R-4	R-4.6	Local Government	510	8,160	\$ 448,800.00	0.58%	\$ 36,944.03	0.54%	\$ 33,809.25	0.27%	\$ 17,117.88
_	Private / Matanzas Shores	R-4.6	R-11.9	Private	7,110	113,800	\$ 6,259,000.00	8.16%	\$ 515,224.30	7.46%	\$ 471,340.68	3.78%	\$ 238,727.28
ock)	Washington Oaks State Park	R-11.9	R-13.8	State of Florida	1,640	26,200	\$ 1,441,000.00	1.88%	\$ 118,619.30	1.72%	\$ 108,719.93	0.87%	\$ 54,961.82
e R	Washington Oaks State Park	R-13.8	R-15.9	State of Florida	2,150	34,400	\$ 1,892,000.00	2.47%	\$ 155,744.43	2.26%	\$ 142,529.18	1.14%	\$ 72,163.61
sho	Private (33 parcels)	R-15.9	R-18.3	Private	2,330	37,300	\$ 2,051,500.00	2.67%	\$ 168,874.05	2.45%	\$ 154,461.86	1.24%	\$ 78,247.17
Vear	Bay Drive Park	R-18.3	R.18.8	Flagler County	500	8,000	\$ 440,000.00	0.57%	\$ 36,219.63	0.52%	\$ 33,146.32	0.27%	\$ 16,782.23
= ≥	Private / Sea Colony	R.18.8	R-20.6	Private	1,740	27,800	\$ 1,529,000.00	1.99%	\$ 125,863.23	1.83%	\$ 115,349.20	0.92%	\$ 58,318.26
ő	MalaCompra	R-20.6	R-24.2	Flagler County	3,810	61,000	\$ 3,355,000.00	4.37%	\$ 276,174.71	4.00%	\$ 252,574.97	2.03%	\$ 127,964.53
nn	Hammock Beach	R-24.2	R-29.3	Private (DCDD)	4,710	75,400	\$ 4,147,000.00	5.41%	\$ 341,370.06	4.94%	\$ 312,238.34	2.50%	\$ 158,172.55
	Ocean Hammock	R-29.3	R-34.8	Private (DCDD)	5,680	90,900	\$ 4,999,500.00	6.52%	\$ 411,545.60	5.96%	\$ 376,542.21	3.02%	\$ 190,688.13
	Jungle Hut	R-34.8	R-35	Flagler County	270	4,300	\$ 236,500.00	0.31%	\$ 19,468.05	0.28%	\$ 17,899.01	0.14%	\$ 9,020.45
	Hammock Dunes	R-35	R-43.5	Private (DCDD)	7,870	125,900	\$ 6,924,500.00	9.03%	\$ 570,006.50	8.26%	\$ 521,723.09	4.18%	\$ 264,110.40
	Hammock Dunes	R-43.5	R-47.9	Private (DCDD)	4,450	195,800	\$ 3,132,800.00	4.08%	\$ 257,883.80	4.67%	\$ 295,002.26	6.50%	\$ 410,745.17
	Varn Park	R-47.9	R-49.4	Flagler County	1,400	61,600	\$ 985,600.00	1.28%	\$ 81,131.98	1.47%	\$ 92,809.70	2.05%	\$ 129,223.20
	Painters Hill	R-49.4	R-50	Private	660	29,000	\$ 464,000.00	0.60%	\$ 38,195.25	0.69%	\$ 43,753.14	0.96%	\$ 60,835.60
	Painters Hill	R-50	R-57	Private	5,720	251,700	\$ 4,027,200.00	5.25%	\$ 331,508.44	6.00%	\$ 379,193.91	8.36%	\$ 528,011.03
ne	Painters Hill	R-57	R-60.5	Private	3,440	151,400	\$ 2,422,400.00	3.16%	\$ 199,405.55	3.61%	\$ 228,046.69	5.03%	\$ 317,603.77
Du	City of Beverly Beach	R-60.5	R-65.2	Local Government	4,520	198,900	\$ 3,182,400.00	4.15%	\$ 261,966.74	4.74%	\$ 299,642.74	6.61%	\$ 417,248.29
and	City of Beverly Beach	R-65.2	R-66.8	Local Government	1,450	63,800	\$ 1,020,800.00	1.33%	\$ 84,029.55	1.52%	\$ 96,124.33	2.12%	\$ 133,838.31
ach	City of Flagler Beach - North	R-66.8	R-70	Local Government	3,150	138,600	\$ 2,217,600.00	2.89%	\$ 182,546.96	3.31%	\$ 208,821.82	4.60%	\$ 290,752.20
ä	City of Flagler Beach - North	R-70	R-79.8	Local Government	9,310	409,600	\$ 6,553,600.00	8.54%	\$ 539,474.99	9.77%	\$ 617,184.50	13.60%	\$ 859,250.37
	City of Flagler Beach - Central North	R-79.8	R-94.2	Local Government	13,440	580,000	\$ 13,920,000.00	18.14%	\$ 1,145,857.53	14.11%	\$ 890,973.11	19.26%	\$ 1,216,711.95
	City of Flagler Beach - Central South	R-94.2	R-95	Local Government	750	33,000	\$ 528,000.00	0.69%	\$ 43,463.56	0.79%	\$ 49,719.48	1.10%	\$ 69,226.71
	Gamble Rogers Memorial SRA	R-95	R-97.5	State of Florida	2,190	131,400	\$ 2,102,400.00	2.74%	\$ 173,064.00	2.30%	\$ 145,180.89	4.36%	\$ 275,648.19
	City of Flagler Beach - South	R-97.5	R-101	Local Government	3,470	152,700	\$ 2,443,200.00	3.18%	\$ 201 117 75	3.64%	\$ 230,035.47	5.07%	\$ 320,330.89
				Total	95,270	3,010,660	\$ 76,723,800.00	100.00%	\$ 6,315,700.00	100.00%	\$ 6,315,700.00	100.00%	\$ 6,315,700.00

58

Ex: Option 3 - Alongshore Distribution of Local Share

				Percent of	Distribution of
	Shoreline	Sand	Total	Total	Average Annual
	Length	Volume	Initial	Initial	Local
Туре	(ft)	(cy)	Cost	Cost	Requirement
State of Florida ⁽¹⁾	5,980	192,000	\$ 5,304,000.00	7.08%	\$ 447,205.01
Flagler County (2)	5,980	134,900	\$ 4,955,500.00	6.62%	\$ 417,821.35
Local Government ⁽³⁾	39,600	1,584,760	\$ 29,317,800.00	39.14%	\$ 2,471,920.65
Private	43,710	1,099,000	\$ 35,329,000.00	47.16%	\$ 2,978,752.99
Total	95,270	3,010,660	\$ 74,906,300.00	100.00%	\$ 6,315,700.00

(1) Washington Oaks SP and GRMSRA

(2) Flagler County control shorefront (County parks)

(3) Town of Marineland, Town of Beverly Beach, and City of Flagler Beach

(4) Distribution of local share can be based upon "Total Cost", "Shoreline Length", "Volume of Sand Placed", etc...

Key Implementation Tasks

- Conduct physical and environmental surveys of offshore borrow area and beach and nearshore area (R-3 to R-65; ~11.6 miles)
- Develop dune and beach design
- Expand offshore borrow area design to accommodate immediate and long-term need
- Seek FDEP and USACE permits / Long-term easements
- Identify funding opportunities / availability



• Consider Review of FDEP and USACE Cost-Sharing Rates

Plan Implementation (County Lead)

- Flagler County assumes governance over all 18 miles of project shoreline
 - Local sponsor and administrative head for all activities
 - Ensures comprehensive and consistent approach
 - Maximizes grant and public assistance funding (FDEP, FEMA, etc...)
- Secure Interlocal Agreements (ILA), Memorandums of Agreements (MOA), etc. with local stakeholders to establish administrative and funding responsibilities
 - Funding contributions from local stakeholders can vary according to mutually agreed upon criteria (e.g., public vs. private shorefront, public access, etc.)



Sand placement along State Park shorelines eligible for 100% State funding

Funding

- USACE Shore Protection Project (65-35 where eligible)
- FDEP Beaches Funding Assistance (50-50 where eligible)
- Local Share (USACE/FDEP funding requires local match)
 - Local stakeholders
 - Flagler County
 - Beachfront municipalities
 - Private Interests (unincorporated areas)



• TDC, Special Assessment, MSBU, MSTU, DCDD, etc...

Next Steps

- Wrap up Beach Management Study
- Select a Preferred Plan / Approach
- Decide on Administrative Strategy for Project Implementation and Management
- Funding Strategy for Local Share



 Evaluate pros/cons of potential expansion of USACE and FDEP Funding Assistance (any increase will reduce local contribution)

FDEP Critically Eroded Designation

- Revisit Critically Erosion Designation (CED) with FDEP
- Potential opportunity to extend CED to the southern end of Varn Park, adding S. Painters Hill and N. Beverly Beach
- Recent erosion (post-2014) and Continuity of Management for comprehensive County plan



Potential Expansion of Federal Beach Project

- Requires new Feasibility Study (3-3-3) (\$1.5M local cost)
- Existing project based upon 2014 (pre-Matthew/Irma) conditions
- There may be increased opportunities for Federal participation due to change in conditions from Hurricanes Matthew and Irma
- Extent of any increase will be difficult to identify before study is complete



• Three (3) year study and risk of no added benefit to County

Flagler County, FL Beach Management Study

Questions / Discussion





U.S. ARMY CORPS OF ENGINEERS FEASIBILITY STUDY PROCESS - (CONCEPT TO CONSTRUCTION)

Flagler County Board of County Commissioners Workshop

Presented by: Jason Harrah, Senior Project Manager U.S. Army Corps of Engineers Jacksonville District February 7, 2022

Trusted Partners Delivering Value Today for a Better Tomorrow





US Army Corps of Engineers BUILDING STRONG®







PRESENTATION OUTLINE



BUILDING STRONG

- Civil Works Process Overview
- Feasibility Phase
- Project Life Cycle
- Discussion of Previous Flagler Study
- Conclusion (Q&A)

Trusted Partners Delivering Value Today for a Better Tomorrow





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- The Corps Feasibility Study is a formal three-year process used to identify water resource problems, formulate and evaluate solutions, determine federal interest and prepare recommendations.
- Initiated when a local sponsor asks USACE to conduct a study through a formal letter to the district commander.
- Studies are cost shared with a Sponsor (i.e., State, Tribe county, city, town, etc.) that has the legal and financial authority and capability to provide funding and real property requirements needed for a study and future project.



FEASIBILITY STUDIES (CONT.)



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- Before USACE becomes involved in a study, two types of Congressional authority are required:
 - Study Authority (typically in Water Resource Development Act (WRDA))
 - Budget Appropriations (allows expenditure of federal funds, PBUD or Work Plans)
- If there is no study authority currently available, community reps may contact their Congressional delegation to request a new study authority and may also submit a proposal for Congressional consideration via the Assistant Secretary of the Army's Annual Report to Congress on Future Water Resources Development.
- Once a study authority is available, the Corps will request federal funding annual to initiate the study. Once budget appropriations are available, the study may begin.



FEASIBILITY STUDIES (CONT.)



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- Since 2012, USACE has implemented a new study process SMART (Specific, Measurable, Attainable, Risk Informed, Timely) Planning – for conducting civil works feasibility studies.
- The goal of this new process is to:
 - complete each study within three years
 - complete at a cost of no more than \$3 million
 - complete with three levels of the Corps engagement

WHAT IS SMART PLANNING? SMART Planning is: S: Specific M: Measurable A: Attainable R: Risk Informed T: Timely

- Study begins when Corps and non-Fed sponsor sign a feasibility cost share agreement (FCSA). Funding is spread out over the 3-years.
- Study ends when the Chief of Engineers signs a "Chiefs Report" and transmits it to the Assistant Secretary of the Army for Civil Works (ASA-CW), then to the Office of Management and Budget (OMB), then to Congress for authorization to construct.



SMART PLANNING STUDY PROCESS AND MAJOR



MILESTONES

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The study process includes four separate phases and five key decision milestones




SMART PLANNING STUDY PROCESS AND MAJOR







SMART PLANNING STUDY PROCESS AND MAJOR

MILESTONES









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KEY FACTORS FOR A SUCCESSFUL COASTAL STUDY



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- Sponsor, Agency and Public Involvement during ALL phases of the project!
- Develop an Environmentally Sound Project meeting policy regulations!
- Positive Benefit (reduction of future damages) to Cost (50-year project cost) Ratio (BCR) must be greater than 1.
- Study full array of alternatives to include:
 - Soft Structural (i.e., beach nourishment, dune construction, living shorelines, etc.)
 - Hard Structural (i.e., coastal armoring, groins, breakwaters, etc.)
 - Non-Structural (i.e., acquisition, relocation, elevating, floodproofing, etc.)
- Public Access is Required for Cost Sharing of Many Coastal Alternatives
 - Access Points must be no more than ½ mile apart
 - Beach is open and accessible to all
 - Parking is available at access points (free or reasonable fees)



KEY FINDINGS FROM PREVIOUS FLAGLER STUDY

U.S.ARMY

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KEY FINDINGS FROM PREVIOUS FLAGLER STUDY





KEY FINDINGS FROM PREVIOUS FLAGLER STUDY

SRAI	Final Array of 8 Alternatives	Benefits	Cost	Net Benefits
	10' dune & profile extension in reach A	\$220,000	\$170,000	\$52,000
PAINTER'S HILL DESIGN REACH A Federal due	10' dune & 20' berm extension in reach A	\$690,000	\$700,000	-\$16,000
	10' dune & profile extension in reach B	\$200,000	\$250,000	-\$57,000
BEVERIY	10' dune & 20' berm extension in reach B	\$210,000	\$1,030,000	-\$809,000
BEACH	10' dune & profile extension in reach C (NED Plan)	\$2,190,000	\$810,000	\$1,387,000
DESIGN REACH B	10' dune & 20' berm extension in reach C	\$2,250,000	\$1,180,000	\$1,065,000
	10' dune & profile extension in reaches A&C	\$2,940,000	\$1,130,000	\$1,814,000
7 th Street S	10' dune & 20' berm extension in reaches A&C	\$2,960,000	\$1,750,000	\$1,206,000
FLAGLER	* FY11 Price Levels & Discount Rate RECOMMENDED PLAN:			
BEACH DESIGN REACH C	с	eets all s	iudy obj	eclives
5 S 28 th Street	and is consistent with Corps policy			
DESIGN REACH D (benefits do not exceed cos				ustified d costs)
W R Volusia				

H.C.







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