



Flagler County, FL FY 2024 Tentative Budget

July 10, 2023
Budget Workshop



Prior Budget Meeting Dates

Meeting	Date	Time
Budget Discussions Begin	December 5, 2022	1:00 pm
Budget/Strategic Priority Workshop	January 17, 2023	9:00 am
Budget Guidelines/Kick-off	February 6, 2023	9:00 am
Non-General Fund Budget Workshop	June 5, 2023	1:00 pm
Constitutional Officers Budget Workshop	June 12, 2023	9:00 am
General Fund and Capital Projects Budget Workshop	June 19, 2023	1:00 pm



Important Meeting Dates

Meeting	Date	Time
Tentative Budget Presentation and Board Sets Millage Rate	July 10, 2023	1:00 pm
Capital Improvement and Final Proposed Budget Adoption	August 7, 2023	1:00 pm
1 st Public Hearing	September 6, 2023	5:01 pm
2 nd Public Hearing	September 18, 2023	5:01 pm

Strategic Priorities



Effective Government

Flagler County will pursue four individual goals to ensure it attains its primary function for citizens: to be an effective government. High performing organizations are those that learn to anticipate and adapt to change.

Goals for Effective Government

- Maintain Financial Stability
- Build and Maintain Relationships to Support Effective & Efficient Government
- Provide an Excellent Customer Experience
- Create a Culture of Performance Excellence



Economic Vitality

Improve quality of life by enhancing economic vitality in Flagler County.

Goals for Economic Vitality

- Diversify and Enhance the Tax Base to Improve the Local Economy
- Develop Competitive Advantages for New and Existing Businesses
- Promote and Market Flagler County as a Desirable Place to Live, Work, and Visit
- Explore Affordable, Workforce and Attainable Housing Options



Growth & Infrastructure

Growth and Infrastructure – defined as any effort based on either physical structures or technology – will be closely monitored and enhanced for the benefit of residents and businesses in Flagler County.

Goals for Growth and Infrastructure

- Provide Quality Fundamental Infrastructure and Assets
- Protect and Manage Natural Resources
- Preserve and Enhance Cultural, Recreational and Leisure Activities



Public Health & Safety

Flagler County will strive to enhance its public safety component to improve quality of life.

Goals for Public Health and Safety

- Increase Resident Awareness of Available Services of the Health & Human Services Department
- Operate a Risk Reduction Program
- Improve Public Safety Response and Service Delivery Capabilities
- Expand Behavioral Health and Substance Abuse Programs

Funding by Strategic Priority



Effective Government

Operating Reserves
\$5,876,766

Financial Stability Reserves
\$16,315,678

Communication & Transparency
\$389,739

Innovation, Engagement & Staff
Development
\$609,720



Economic Vitality

Economic Development
\$343,202

Tourism Development
\$10,369,756

Housing Assistance Program
\$1,537,815

Flagler Executive Airport
\$3,714,530



Growth & Infrastructure

Capital Projects
\$38,233,565

Environmentally Sensitive Land
Program
\$8,948,025

Capital Equipment
\$3,117,926

Innovation Technology
\$2,023,979

Cyber Security
\$341,009

Beach Renourishment
\$1,662,067



Public Health & Safety

Sheriff's Office
\$41,902,274

Fire Rescue/EMS/Flight Ops
\$19,216,741

Emergency Management
\$791,554

Fire Flight Replacement
\$5.3 million

Expansion of Behavioral Health
\$10 million

Health and Human Services
\$6,764,939



FY2024 Tentative Budget Highlights



Millage Rate

Countywide Budget is balanced at the current rate of 8.3343 mills, which represents a decrease of 0.0119 mills from FY23.
Proposed rate will generate \$114.5 million, a 14.12% increase over FY23.

BoCC Departments

Across the Board 5.3% COLA increases – approximately \$930,000
FRS Rate Increases – approximately \$725,000
Health Insurance Program Costs Increased – approximately \$720,000

BoCC's total expense budget is \$278,625,275
Includes 4 GF funded positions & 2 Non-GF funded positions

Sheriff and Other Constitutional Officers

Sheriff's total expense budget is \$41.9 million, a 14.4% increase over FY23, and includes 5 new deputies.

Other Constitutional Officers combined total expense budgets total \$13 million, a 18.95% increase over FY23, and includes 3 newly funded positions (1 – Elections, 2 – Clerk of Court)

Capital Project Funding

FY 2024 is \$38.2 million, an increase of \$34.5 million over FY 2023. In addition, replacement equipment is \$3.1 million, and there are other projects funded with non-Ad Valorem dollars and Legislative appropriations.



Property Valuation Growth

Valuation Type	FY 2022-23	FY 2023-24	Change from FY23- FY24	
			Amount	%
New Construction	\$456,614,488	\$699,116,605	\$242,502,117	53.11%
Existing Property	\$12,218,099,219	\$13,764,498,113	\$1,546,398,894	12.66%
Total Valuation	\$12,674,713,707	\$14,463,614,718	\$1,788,901,011	14.12%





General Fund Reserves

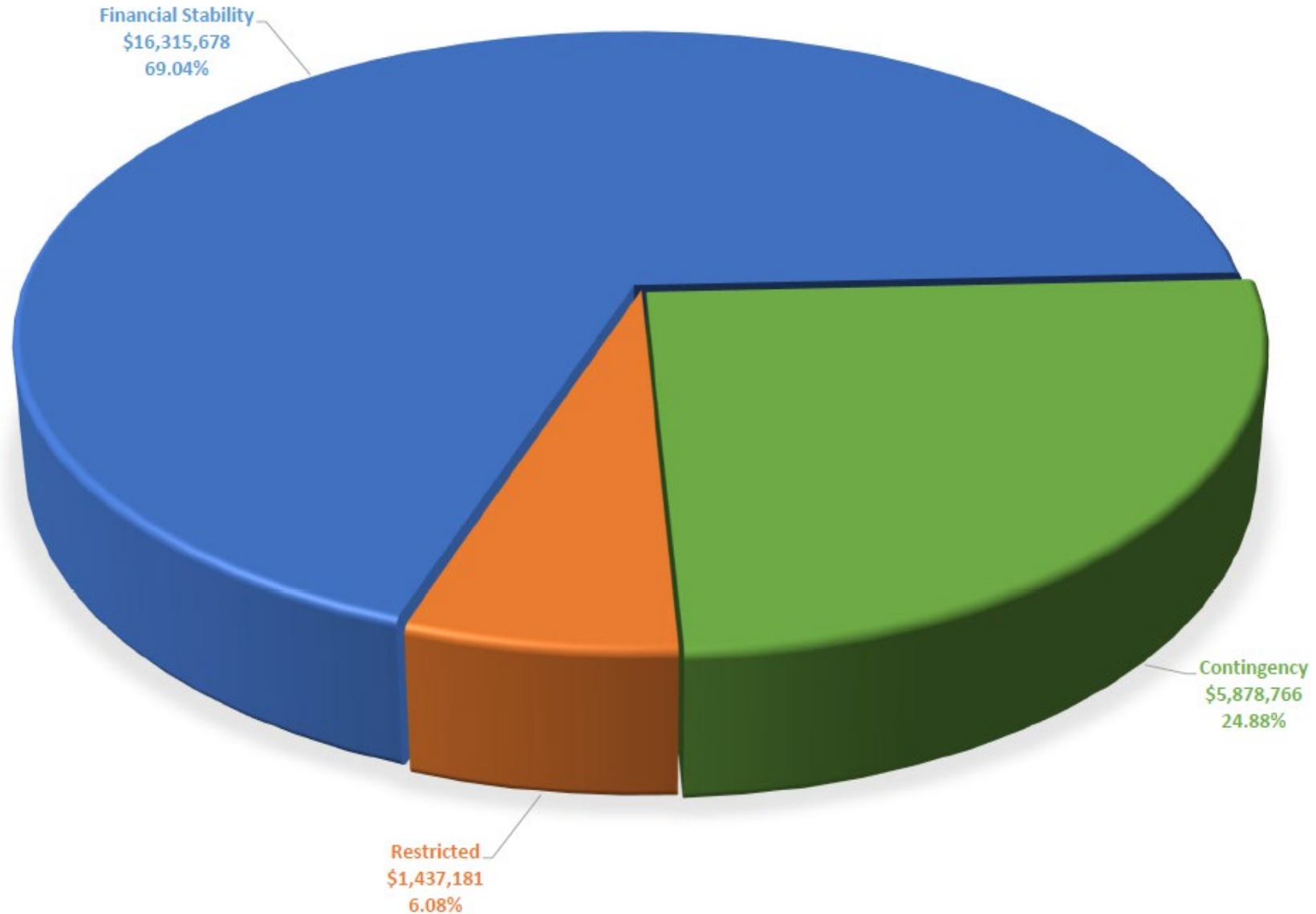
Reserve	FY 2022-23	FY 2023-24	Change from FY23- FY24	
			Amount	%
Contingency	\$5,609,769	\$5,878,766	\$268,997	4.80%
Financial Stability	\$18,025,916	\$16,315,678	\$(1,710,238)	-9.49%
Restricted	\$2,906,820	\$1,437,181	\$(1,469,639)	-50.56%
Total GF Reserves	\$26,542,505	\$23,631,625	\$(2,910,880)	-10.97%





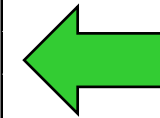
FY 2024 General Fund Reserves

Total- \$23,631,625



Flagler County Bonded Debt – Bond Ratings

Moody	S&P	Fitch	Rating Description		Remarks
Aaa	AAA	AAA	Investment Grade	Prime	Highest credit quality and extremely strong credit standing.
Aa1	AA+	AA+		High Grade	Very high credit quality. Very low default risk and strong capacity to meet financial commitments
Aa2	AA	AA			
Aa3	AA-	AA-			
A1	A+	A+		Upper Medium Grade	High credit quality. The firm is susceptible to adverse effects of changes in business or economic conditions.
A2	A	A			
A3	A-	A-			
Baa1	BBB+	BBB+		Lower Medium Grade	Good credit quality. May be weakened by changes in business or economic conditions.
Baa2	BBB	BBB			
Baa3	BBB-	BBB-			
Ba1	BB+	BB+	Speculative Grade	Speculative	Indicates vulnerability to default risk due to adverse changes in business or economic conditions over time.
Ba2	BB	BB			
Ba3	BB-	BB-			
B1	B+	B+		Highly Speculative	Financial commitments currently met. However, capacity for continued payment is vulnerable.
B2	B	B			
B3	B-	B-			
Caa1	CCC+	CCC		Substantial Risk	Default as a real possibility.
Caa2	CCC	CCC			
Caa3	CCC-	CCC-			
Ca	CC	CC	Highly Substantial Risk	High level of credit risk with default either occurring or about to occur.	
C	C	C	Default	Default or default like process has begun.	
-	D	D			

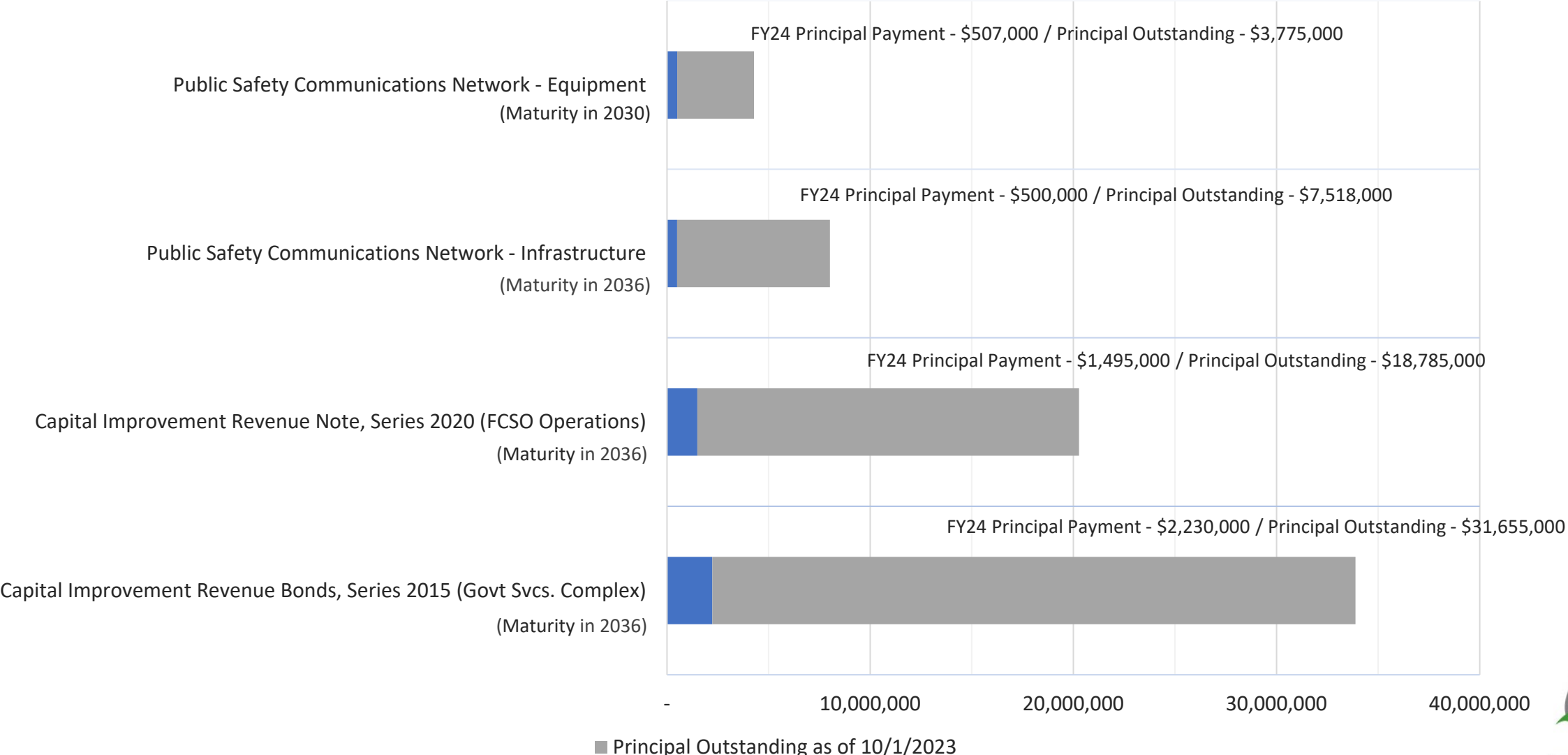


Flagler County's Municipal Bond Rating is a Aa2 or AA

FY 2024 Debt Service

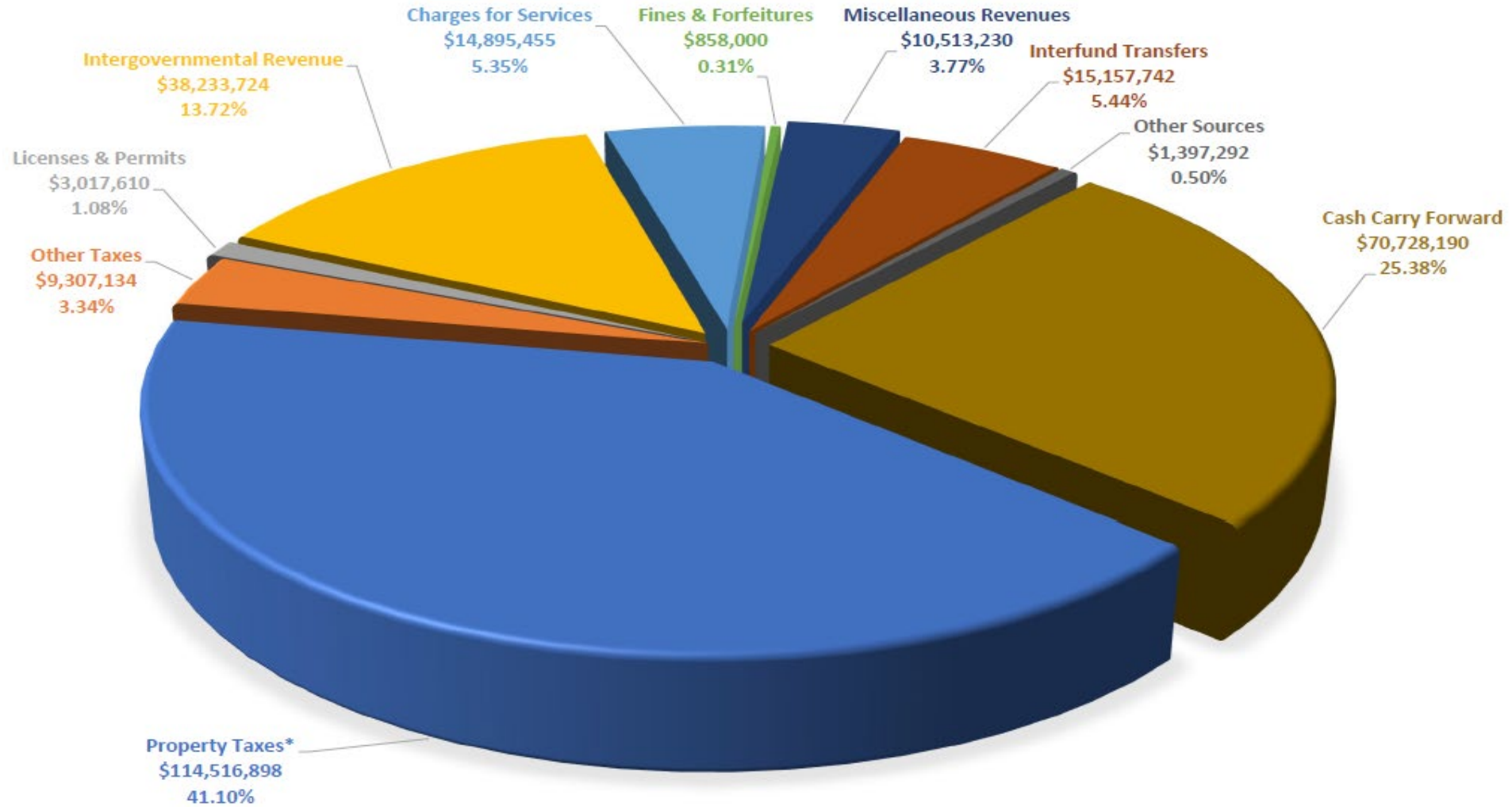
			Change from FY23- FY24	
Fund	FY 2022-23	FY 2023-24	Amount	%
General Fund	\$85,000	\$335,000	\$250,000	294.12%
County Transportation Trust	\$53,883	\$100,532	\$46,649	86.57%
Public Safety Communications Network	\$1,250,936	\$1,250,192	\$(744)	-0.06%
Judicial Center Bond	\$1,793,565	\$1,792,565	\$(1,000)	-0.06%
Bond Capital Improvement S2015 (GS Complex)	\$3,479,055	\$3,480,305	\$1,250	0.04%
Special Assessment Revenue S2018 (PH Seawall)	\$86,470	\$86,620	\$150	0.17%
Special Assessment Revenue S2018B (HOA Dune)	\$703,880	\$0	\$(703,880)	-100%
Bond Capital Improvement Revenue S2020 (New Ops)	\$1,414,130	\$1,826,921	\$412,791	29.19%
Bond-ESL 2008 Referendum	\$1,168,710	\$1,161,698	\$(7,012)	-0.60%
Airport Fund	\$701,400	\$623,054	\$(78,346)	-11.17%
Total Debt Service	\$10,737,029	\$10,656,887	\$(80,142)	-0.75%

General Fund Supported Debt Service



FY 2024 Tentative Budget – Total Revenue Sources by Category

Total Budget - \$278,625,275

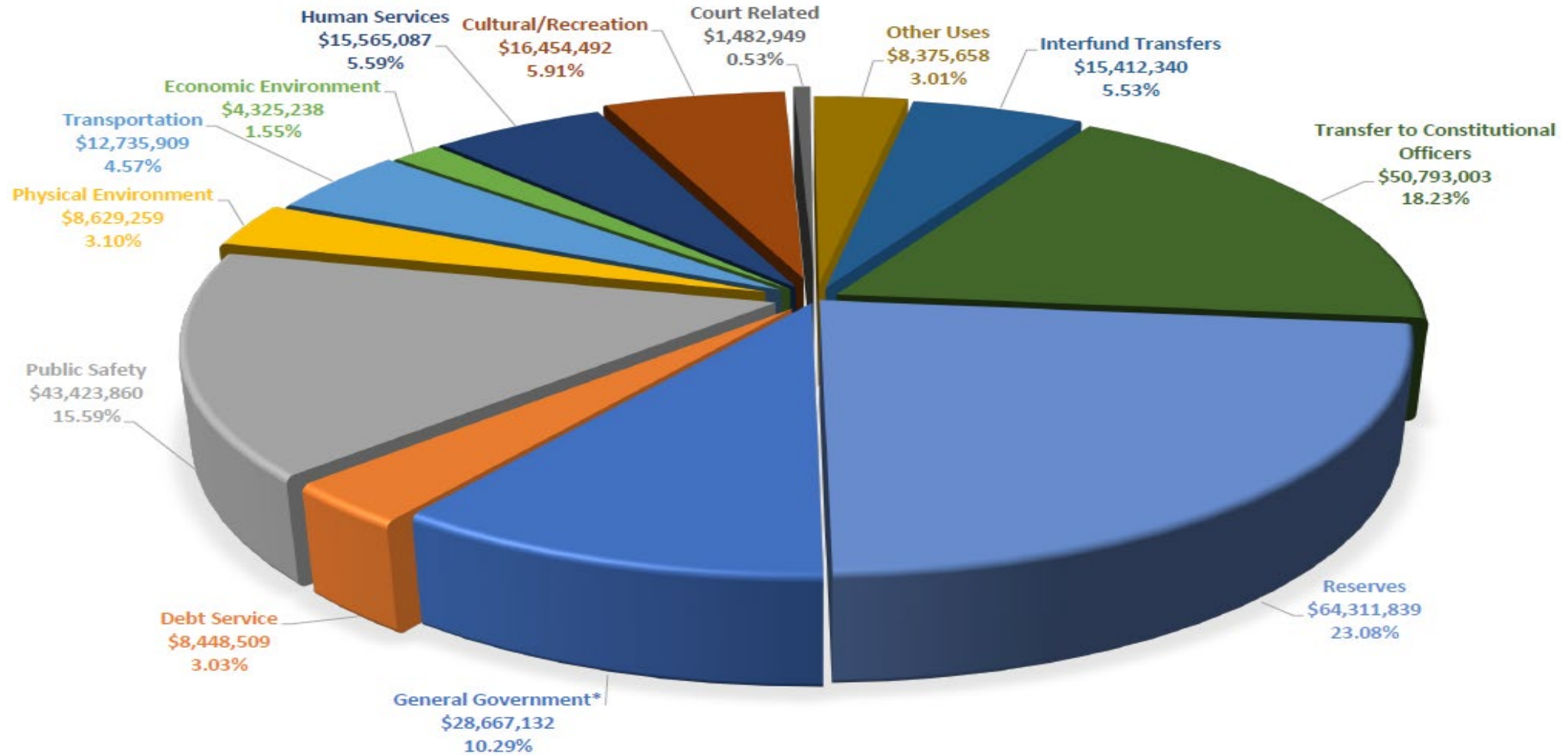


*Property Taxes budgeted at 95%



FY 2024 Tentative Budget – Total Expenses by Activity Type

Total Budget - \$278,625,275



*Includes \$4,160,000 as Tax Collector is a Fee Officer

FY 2024 Countywide Budget

Revenues	
Property Taxes (at 95%)	\$114,516,898
Other Taxes	\$9,307,134
Licenses & Permits	\$3,017,610
Intergovernmental Revenue	\$38,233,724
Charges for Services	\$14,895,455
Fines & Forfeitures	\$858,000
Miscellaneous Revenues	\$10,513,230
Interfund Transfers	\$15,157,742
Other Sources	\$1,397,292
Cash Carry Forward	\$70,728,190
Total Revenues	\$278,625,275

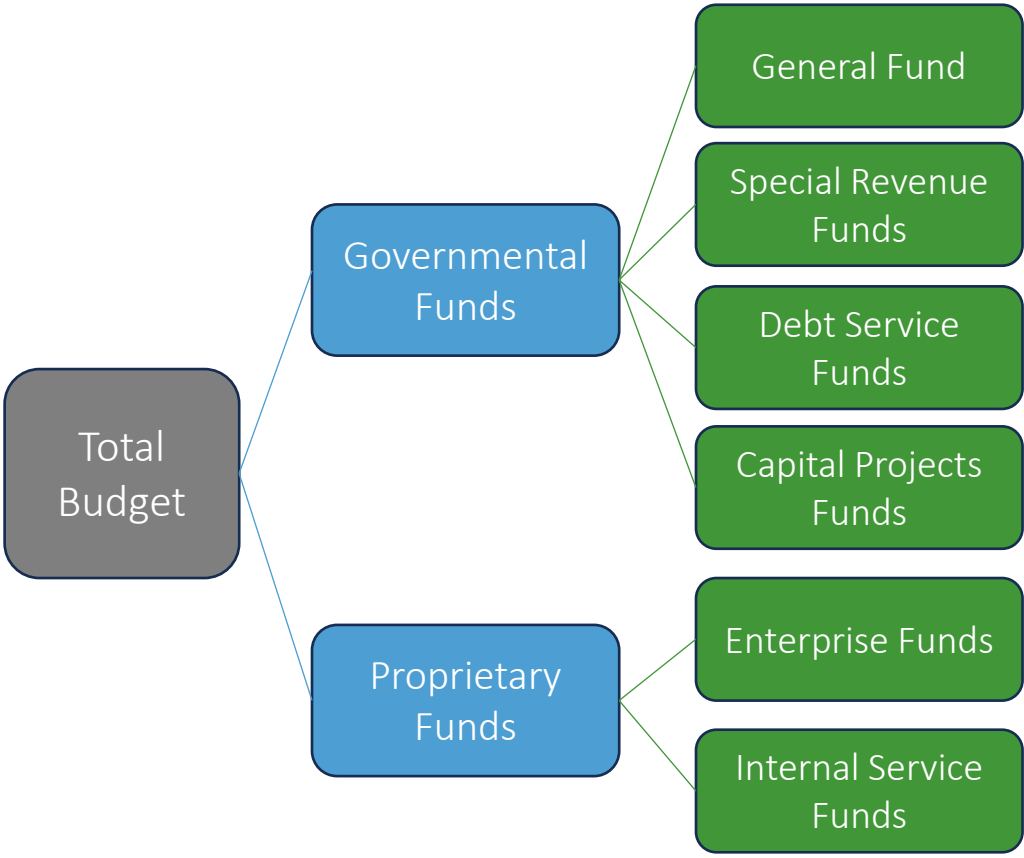
Expenditures	
General Government*	\$28,667,132
Debt Service	\$8,448,509
Public Safety	\$43,423,860
Physical Environment	\$8,629,259
Transportation	\$12,735,909
Economic Environment	\$4,325,238
Human Services	\$15,565,087
Cultural/Recreation	\$16,454,492
Court Related	\$1,482,949
Other Uses	\$8,375,658
Interfund Transfers	\$15,412,340
Transfer to Constitutional Officers	\$50,793,003
Reserves	\$64,311,839
Total Expenditures	\$278,625,275

*Includes \$4,160,000 as Tax Collector is a Fee Officer



What is a Fund?

- A separate fiscal and budgetary entity, required by Governmental Accounting Standards Board (GASB)
- Each fund must be balanced per Florida Statute – Revenues = Expenditures
- Used to maintain control over resources that have been segregated for specific activities or objectives



General Fund – Used to account for financial transactions which are applicable to the general financial requirements of the County

Special Revenue Funds – Used to account for and report the proceeds of specific revenue sources that are restricted or committed for a specific purpose

Debt Service Funds – Used to account for and report financial resources that are restricted, committed, or assigned to expenditures for debt service

Capital Projects Funds – Used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays

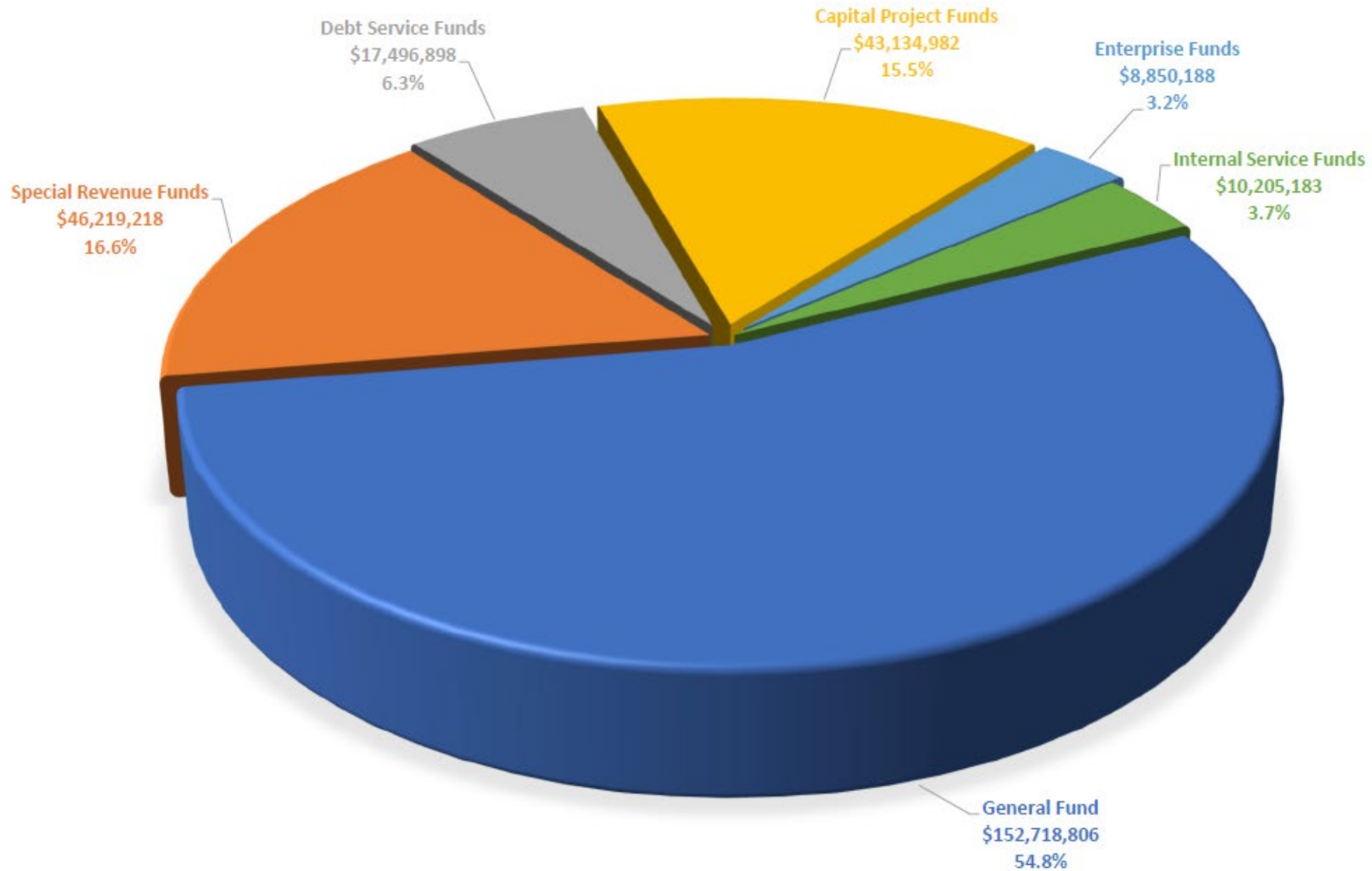
Enterprise Funds – Used to account for operations that are financed and operated in a manner like private business enterprises where the intent is that the costs of providing goods or services to the general public are financed or recovered primarily through user charges (Airport, Building Department)

Internal Service Funds – Used to account for the goods and services which are provided by departments for the benefit of other County departments on a cost reimbursement basis (Fleet Management, Health Insurance)



FY 2024 Tentative Budget by Fund

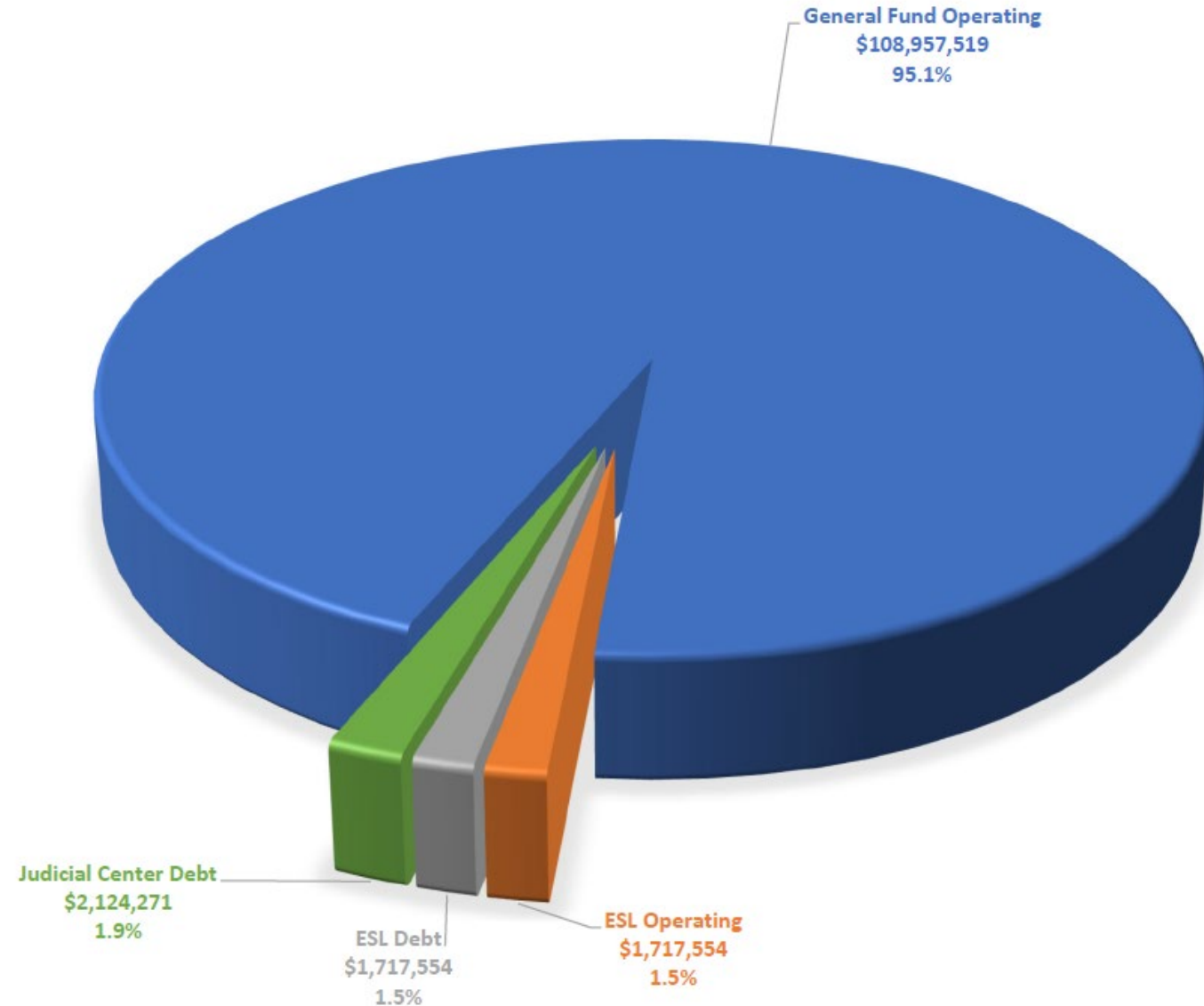
Total Budget - \$278,625,275



FY 2024 Tentative Budget Property Tax Revenue

Total Property Taxes - \$114,516,898

Millage Rates	
Countywide	7.9297
ESL Operating	0.1250
ESL Debt	0.1250
Judicial Center Debt	0.1546
Total Millage	8.3343





Ad Valorem Taxes – FY 2023 vs FY 2024

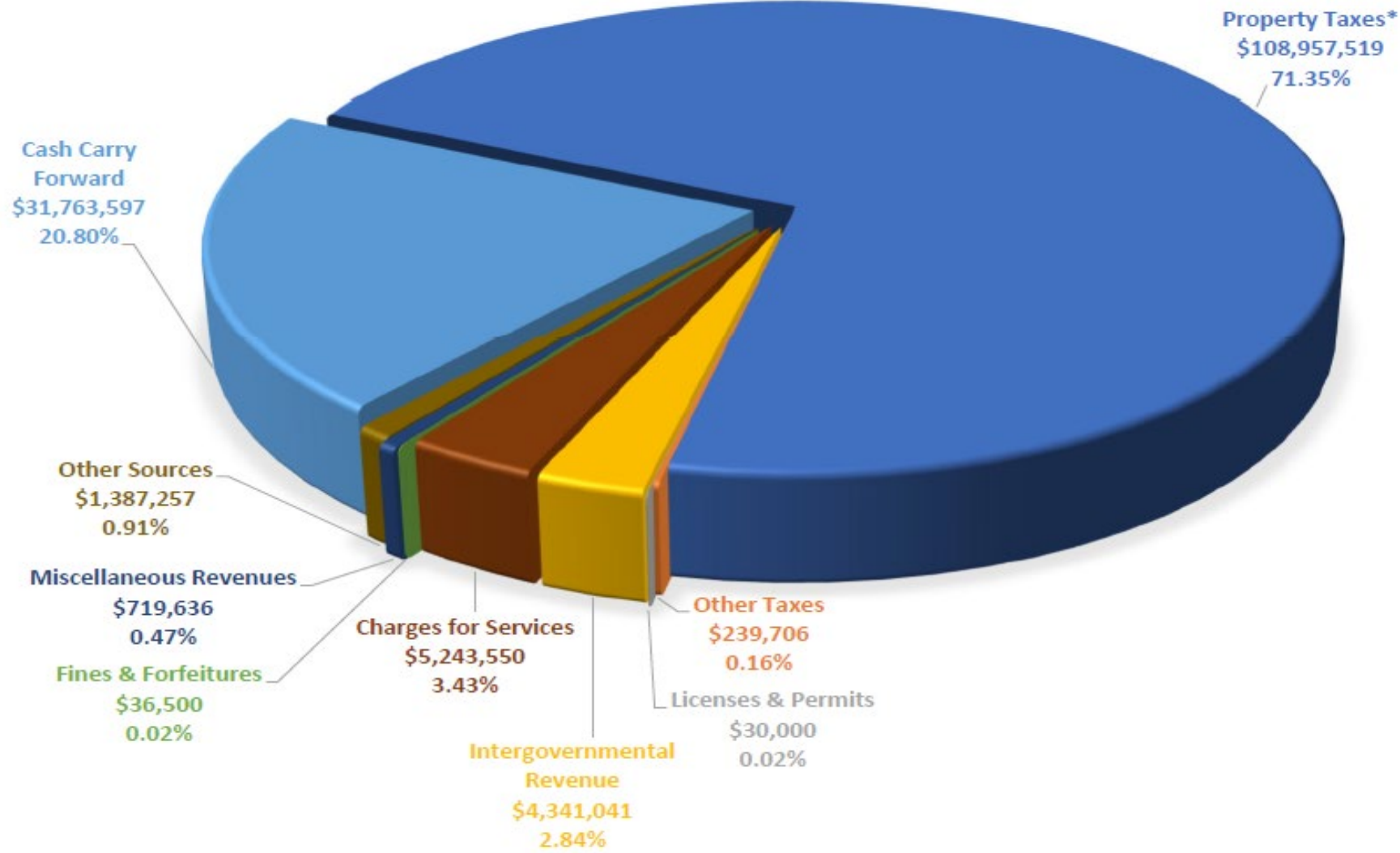
	FY 2023	FY 2024	Change from FY23- FY24	
			Amount	Percentage
General Fund Operating	\$95,479,083	\$108,957,519	\$13,478,436	14.12%
ESL Operating	\$1,505,087	\$1,717,554	\$212,467	14.12%
ESL Debt	\$1,505,087	\$1,717,554	\$212,467	14.12%
Judicial Center Debt	\$2,004,775	\$2,124,271	\$119,496	5.96%
Total Property Taxes	\$100,494,032	\$114,516,898	\$14,022,866	13.95%





FY 2024 Tentative Budget - General Fund Revenues by Category

Total General Fund Budget - \$152,718,806



*Property Taxes budgeted at 95%



General Fund Revenue History

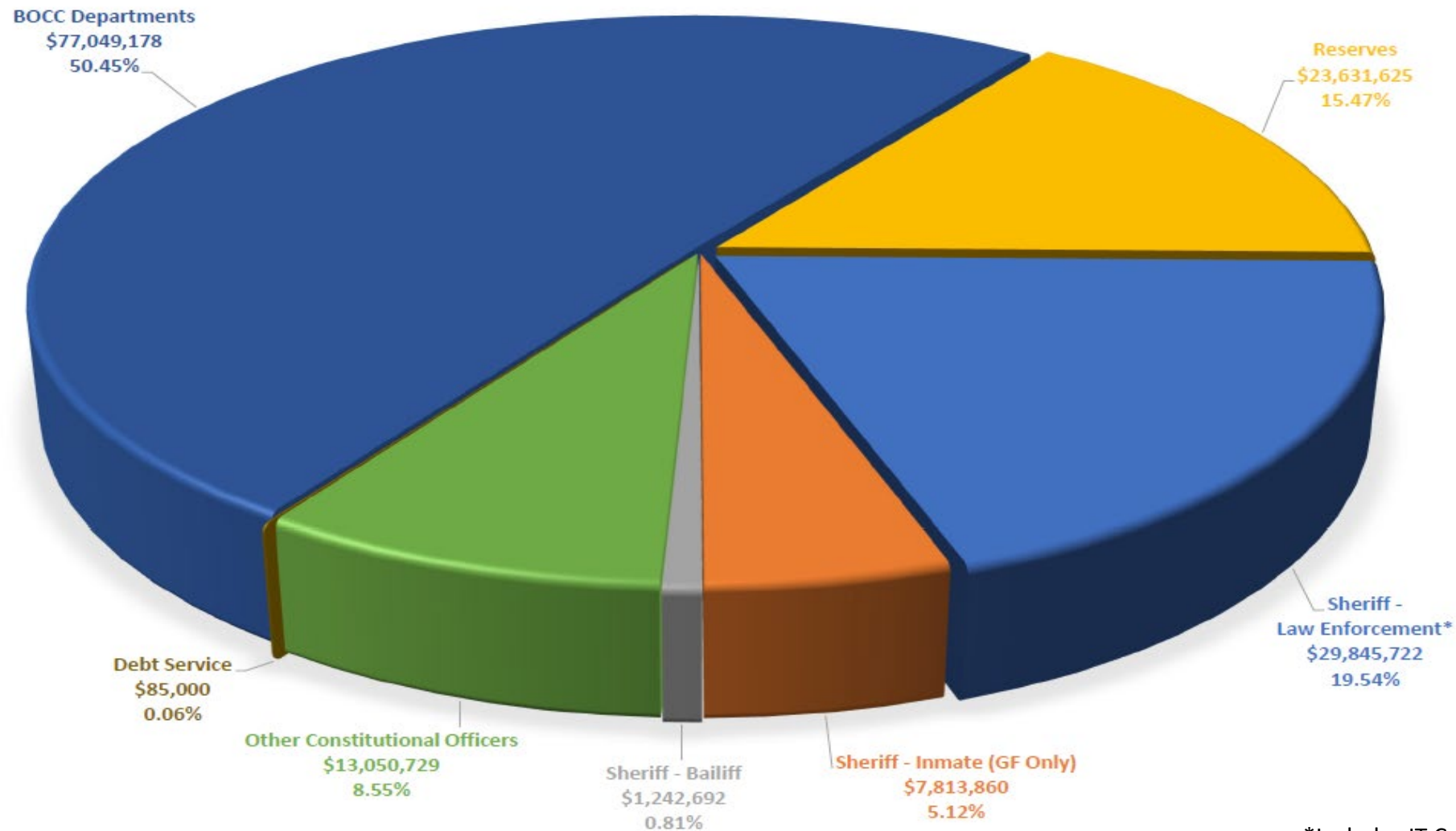
Revenue	Actual FY 2021	Actual FY 2022	Adopted FY 2023	Tentative FY 2024	Budget Difference	
					Amount	%
Ad Valorem Tax	\$77,045,922	\$83,146,243	\$95,479,083	\$108,957,519	\$13,478,436	14.12%
Half-Cent Sales Tax	\$1,244,402	\$1,652,681	\$1,356,073	\$2,061,575	\$705,502	52.03%
Federal and State Grants	\$2,988,109	\$1,564,430	\$1,603,709	\$1,543,135	(\$60,574)	-3.78%
Ambulance & Helicopter Fee/Reimburs.	\$3,152,664	\$3,578,744	\$2,760,000	\$3,350,000	\$590,000	21.38%
Excess Fees & Reimburs. from Constitutionals	\$1,781,910	\$1,924,195	\$1,247,098	\$1,387,257	\$140,159	11.24%
Cash Carry Forward	\$0	\$0	\$26,533,537	\$31,763,597	\$5,230,060	19.71%
Total Major GF Revenues	\$86,213,006	\$91,866,293	\$128,979,500	\$149,063,083	\$20,083,583	15.57%
Total Remaining - GF Revenues	\$4,308,440	\$14,053,351	\$3,759,634	\$3,655,723	(\$103,911)	-2.76%
Total General Fund Revenues	\$90,521,446	\$105,919,643	\$132,739,134	\$152,718,806	\$19,979,672	15.05%





FY 2024 Tentative Budget - General Fund Expense by Function

Total General Fund Budget - \$152,718,806



*Includes IT Costs in FY 24



General Fund Expense History

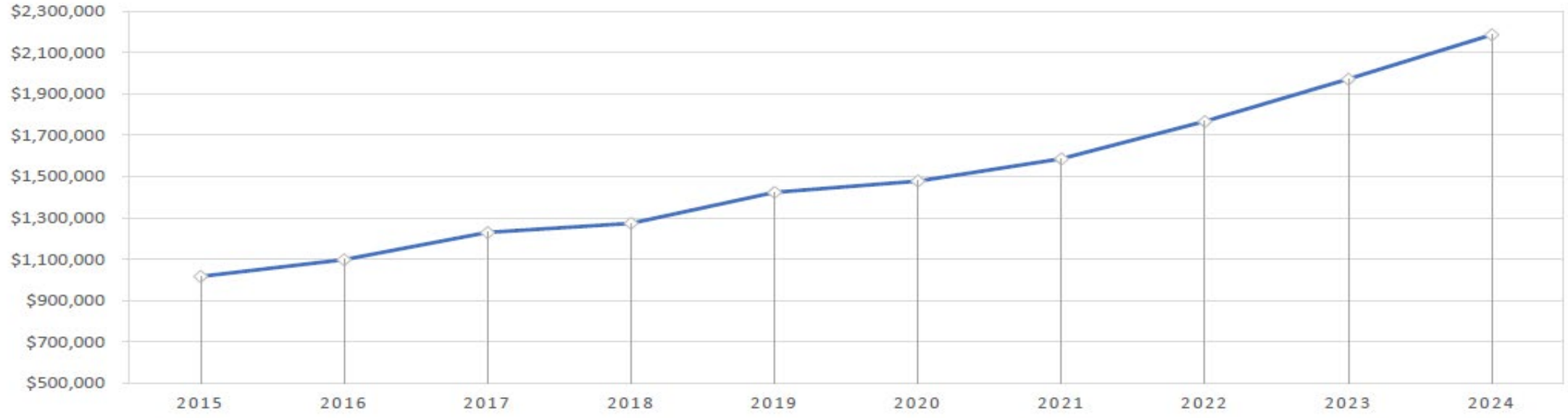
Expenditures	Actual FY 2021	Actual FY 2022	Adopted FY 2023	Tentative FY 2024	Difference	
					Amount	%
Sheriff – Law Enforcement*	\$21,164,518	\$22,836,358	\$25,370,576	\$29,845,722	\$4,475,146	17.64%
Sheriff – Inmate (GF Only)	\$4,607,371	\$5,106,493	\$6,408,500	\$7,813,860	\$1,405,360	21.93%
Sheriff – Bailiff	\$928,719	\$928,742	\$1,843,674	\$1,242,692	(\$600,982)	-32.60%
Other Constitutionals	\$9,750,820	\$9,987,454	\$11,004,661	\$13,050,729	\$2,046,068	18.59%
Debt Service	\$1,041,537	\$0	\$85,000	\$335,000	\$250,000	294.1%
BOCC Departments	\$47,235,694	\$59,069,401	\$61,484,218	\$76,799,178	\$15,314,960	24.90%
Reserves	\$0	\$0	\$26,542,505	\$23,631,625	(\$2,910,880)	-10.97%
Total General Fund Expenditures	\$84,728,659	\$97,929,448	\$132,739,134	\$152,718,806	\$19,979,672	15.05%

*Includes IT Costs in FY 24





CRA Payments by Fiscal Year



CRA Agency	Base Value	FY 24 Values	FY 24 Payment
Flagler Beach	\$24,154,210	\$63,000,000	\$292,634
City of Palm Coast	\$40,091,077	\$283,400,000	\$1,832,899
Town of Marineland	\$5,212,466	\$11,900,000	\$50,372
City of Bunnell	\$38,433,905	\$69,800,000	\$10,292
Total	\$107,891,658	\$428,100,000	\$2,186,197





Proposed Millage Rates

	Adopted Millage Rate FY 22-23	Proposed Millage Rate FY 23-24	Difference
Operating Millage Levies:			
General Fund (Fund 1001)	7.9297 mills	7.9297 mills	0.0000 mills
Remainder of ESL (Fund 1119)	0.1250 mills	0.1250 mills	0.0000 mills
Total Operating Millage	8.0547 mills	8.0547 mills	0.0000 mills
Voted Debt Service Levies:			
Series 2016 ESL (Fund 1219)	0.1250 mills	0.1250 mills	0.0000 mills
2015 GO Refunding Bond (Fund 1211)	0.1665 mills	0.1546 mills	-0.0119 mills
Total Voted Debt Service Millage	0.2915 mills	0.2796 mills	-0.0119 mills
Total – All Millage Levies	8.3462 mills	8.3343 mills	-0.0119 mills

Daytona North Assessment

	FY 2023	FY 2024	Change from FY23- FY24	
			Amount	Percentage
Front Foot Assessment	\$0.58	\$1.16	\$0.58	100%
Budgeted Collections	\$260,000	\$510,000	\$250,000*	96.15%

***\$10,000 difference associated with uncollectable amounts. All actual revenues received are deposited into the Daytona North Service District Fund 1104.**

Daytona North Special Assessment of \$0.58 per front has remained unchanged since 1992-93.

1977 Ruling: “Plaintiff Flagler County is not obligated either to defendant or any prior or future purchaser of a lot in the subdivision to construct or maintain streets or other improvements in Daytona North subdivision by virtue of the acceptance of the plat of the subdivision.



Mandatory Residential Solid Waste Assessment

	FY 2023	FY 2024	Change from FY23- FY24	
			Amount	Percentage
Cost Per Residential Unit	\$300.00	\$428.90	\$128.90	42.97%
Budgeted Collections	\$2,310,000	\$3,293,523	\$983,523	42.57%*

***0.40 % difference associated with uncollectable amounts. All actual revenues received are deposited into the Residential Solid Waste Fund 1405.**

Contract No. 22-048 with Waste Pro began on June 1st , 2023.



Helicopter Replacement Update

Item	Cost
Standard Aircraft (2023 H125)	\$3,712,000
Additional Airframe Equipment	\$134,647
Incentive Discount	(\$217,000)
Total Cost of Helo before Mission Equipment	\$3,629,647
Wysong Enterprises Mission Equipment Costs	\$1,682,425
Issuance Costs	\$50,000
Total Cost	\$5,362,072
Trade in Value	(\$435,000)
GF Reserve for Helicopter	(\$1,500,000)
Transfer from Debt Service Fund	(\$1,500,000)
Total Amount to Finance	\$1,927,072

Estimated Annual Payments	\$
Over 8 Years	\$286,224
Over 10 Years	\$237,591



Flagler County, FL FY 2024 Tentative Budget

July 10, 2023

Special Meeting

Special Meeting Agenda

- Call to Order
- Establishment of Proposed Operating Millage Rate
- Establishment of Proposed Debt Service Millage Rates
- Establishment of the date, time, and place of 1st Public Hearing to adopt the Proposed millage rates and the Tentative budget for Fiscal Year 2023-24.
- Establishment of Proposed Special Assessment Rates
- Approval of Budget Transfer from Reserves for Helicopter Replacement
- Public Comment
- Adjournment

Recommended Motion for Proposed Operating & Debt Service Millage Rates and Establish 1st Public Hearing

- Authorize County Administrator to execute the appropriate paperwork in accordance with Chapter 200 Fla. Stat. to include:
 - A. A Proposed General Fund Operating Millage Rate of 7.9297 Mills and an ESL Operating Millage Rate of 0.1250 Mills, for a total Operating Millage Rate of 8.0547 Mills
 - B. A Proposed ESL Debt Service Millage Rate of 0.1250 Mills and a Debt Service Millage Rate for the Judicial Center Debt of 0.1546 Mills
 - C. Establishing the date, time, and place of the 1st Public Hearing to adopt the proposed millage rates and the tentative budget to be Wednesday, September 6th, 2023 at 5:01 p.m. here in the Board Chambers located at the Flagler County Government Services Building, 1769 East Moody Boulevard, Building #2 Bunnell, Florida 32110
- Public Comment

Recommended Motion for Proposed Special Assessment Rates

- Request the Board of County Commissioners Approve the Preliminary Special Assessment Rates for FY 2023-24 as follows:

Entity	FY 2023-24 Assessment Rate
The Daytona North Service District	\$1.16 per front foot
The Bimini Gardens Municipal Service Benefit Unit	\$0.58 per front foot
The Espanola Special Service District	\$11.76 per special assessment unit
The Rima Ridge Special Service District	\$14.62 per special assessment unit
The Flagler Estates MSTU	\$0.00 per parcel
The Flagler County Mandatory Solid Waste Collection and Disposal Special Assessment District	\$428.90 per residential unit
North Malacompra Drainage Basin District	\$30.00 per parcel
Marineland Acres Drainage Basin District	\$435.00 per developed lot \$220.00 per vacant lot
Painter's Hill Seawall Special Assessment District	\$116.28 per front foot

- Public Comment

Recommended Motion for Budget Transfer from Reserves for Helicopter Replacement

- Authorize a Budget Transfer in the amount of \$1,500,000 from the General Fund Reserve-Fire Equipment to the Flight Ops Division.
- Public Comment