# **City Hall Proposal**

Team Presentation

November 12, 2013







### **Team**

#### City of Palm Coast

- Brian Rothwell, Purchasing Manager *Team Leader*
- Stephen Flanagan, Utility Development Manager
- Carl Cote, Construction Manager
- Dianne Torino, Contracts & Risk Manager
- Christopher Quinn, Finance Director
- Virginia Smith, City Clerk
- Beau Falgout, Senior Planner

#### C.T. Hsu & Associates, Inc.

- Jim Hughes, Principal
- Tim McNicholas, Principal

### Gilbane Building Company

Joe Frisco, Senior Project Executive

## **City Council Parameters**

- Appropriate Project Size and Scope
- No Increase in Existing Residents' Taxes
- Use Existing Financial Resources
  - Building Permit Fund Reserves
  - SR100 CRA (Town Center) Tax Revenues

### **Presentation Overview**

- Project Size and Scope
  - Space Needs Analysis
  - Construction Management Process
  - Project Cost Analysis
- Funding
  - Current Costs
  - Funding Sources
  - Capital Improvement Plan
- City Council Parameters
- Action Items
- Timeline





# **Project Size and Scope**



# **Space Needs Analysis Overview**

- Past Experience
- Typical Process
- Palm Coast Program Analysis
  - Plan for Growth But Build for Immediate Needs
- Comparison with Other City Halls

## Past Experience

- Since 1984, C.T. Hsu & Associates, Inc. has delivered extensive design services to public agencies in over 20 city hall, county and state administrative facilities...
- City Hall Projects Feature...
  - Winter Garden
  - Deland
  - Clermont
  - Kissimmee

## **Space Needs Analysis Process**

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<u>Information</u> <u>Gathering</u>

> I. Literature Search & Review

II. Interviewing

III.Observation

IV.Questionnaires & Surveys

V. Group Sessions

3

Data Analysis

I. Performance & Design Criteria

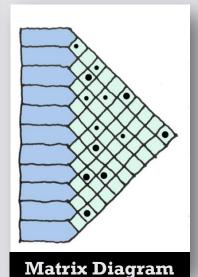
II. Space
Requirements &
Relationships

III.Circulation

IV.Safety & Security V. Flexibility

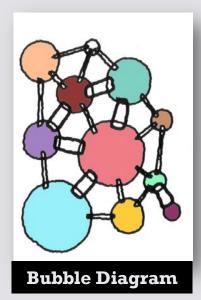


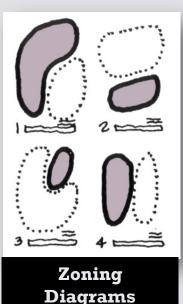
Preliminary & Final Reports

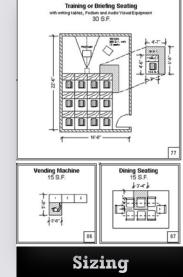


Values & Goals

Confirmation







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### Palm Coast Space Needs Analysis

	City Hall Offices  1st Floor  Planning Building Code Enforcement Customer Service BAC Business Tax Receipts Human Resources		Central Park Community Areas Community Meeting Rooms (City Council Chambers)	
Office Area	11,481	10,448	-	
Public Areas	1,967	1,414	454 6,028	
Meeting Rooms	1,135	2,070		
Support Space	1,481	2,069	1,519	
TOTAL (rounded)	32,	8,000		

# **Space Needs Analysis Comparison**



### Construction Management Overview

- Past Experience
- Construction Management at Risk
- Project Cost Analysis

### Past Experience

140 Year Old Family Business

35 Years in NE Florida

Extensive CM at Risk Experience

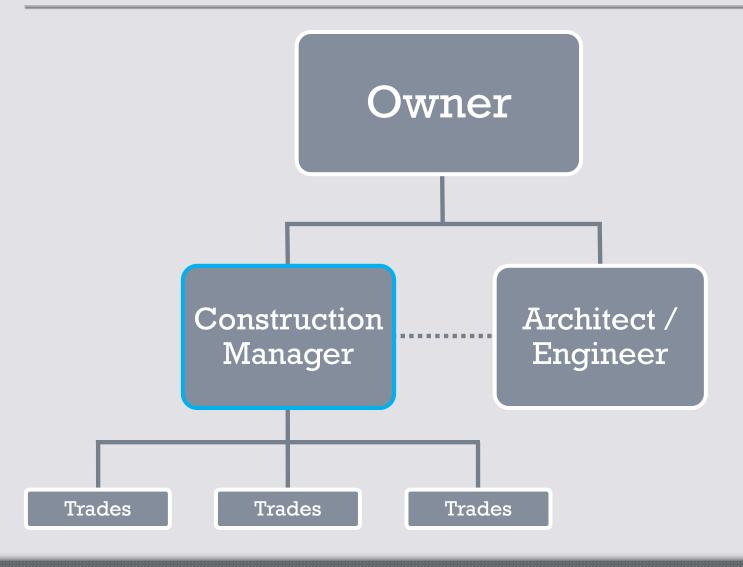
More than \$193M Govt. & Municipal Projects in Florida Alone







### **Construction Management at Risk**



### **Benefits of CM at Risk**

CM Selected on Qualifications

Collaboration with Design Team

CM Guarantees Price ("at risk")

Multiple Bid Packages Emphasize Local

Savings Return to the Owner

## **Cost Analysis**

Quantity Take-offs

**Historical Cost Data** 

Trade Contractor Input

Pad Ready Site

# **Project Cost Analysis**

	City Hall Offices  32,000 square feet 2-Story Office Building		Central Park Community Areas  • Community Meeting Rooms (Council Chambers) • Central Park Pavilion • Additional Parking		
Construction Costs	\$	5,925,000	\$	1,819,000	
Related Project Costs	\$	980,000	\$	368,000	
TOTAL	\$	6,905,000	\$	2,187,000	
	(Town Cente	unds from CRA er) Refinancing ng Permit Fund	Future CRA (Town Center) revenues as available		



Funding

# **Current City Hall Office Costs**

### City Hall Office Lease Payments

- First 6 Years (through 9/2014)
- Estimated Next 5 Years (2014-19)
- Estimated Additional 5 Years (2019-24)
- TOTAL
- Source of Funds
  - General Fund Revenues

- \$1,365,000
- \$1,435,000
- \$1,510,000
- \$4,310,000

# **Project Funding Sources**

### City Hall Offices

• CRA (Town Center) Refinancing

\$5,792,000

- Repayment of inter-fund loan from CRA to Capital Fund
- Received 3 proposals that result in significant savings
- City Manager (or designee) finalize terms and conditions

Building Permit Fund Reserves

\$1,113,000

**Total** 

\$6,905,000

### Central Park Community Areas

• Future CRA (Town Center) Funds \$2,187,000

CENTRAL PARK
COMMUNITY AREAS
CITY HALL OFFICES

#### City Hall Office Funding Sources

84% CRA (Town Center) Refinancing/Repayment of Loan
16% Building Permit Fund Reserves

#### Central Park Community Areas Funding Sources

100% CRA (Town Center) Future Revenues

## **Capital Improvement Plan**

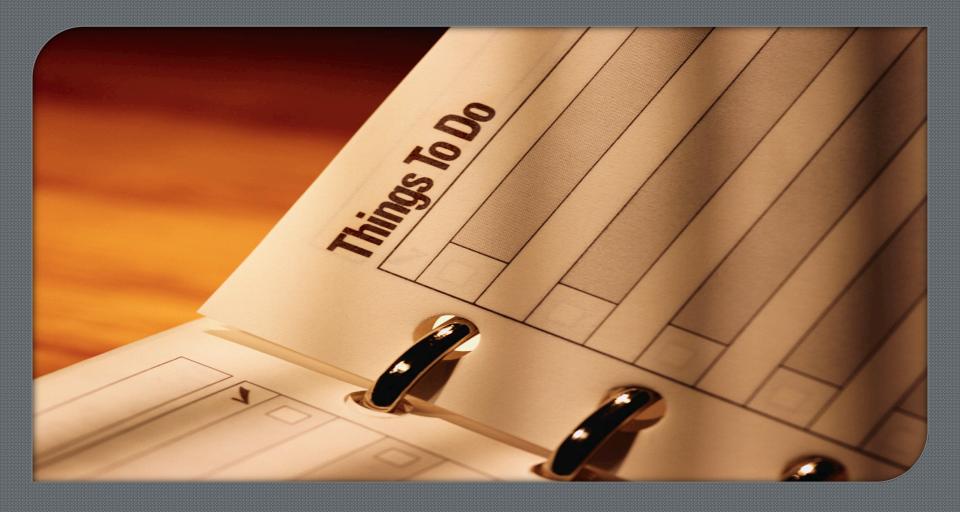
POST AMENDMENT						
CAPITAL PROJECTS FUND		FY 14	FY 15	FY 16	FY 17	FY 18
Prior Year Carry-over		3,387,470	5,507,006	154,806	13,466	556,863
Revenues						
Ad Valorem Taxes		-	-	-	-	-
Small County Surtax		2,150,000	2,193,000	2,236,860	2,281,597	2,327,229
Grants:						
FIND Grant Long's Landing		160,000	-	-	-	-
Transfers from CDBG Entitlement		408,007	160,000	160,000	160,000	160,000
Belle Terre Path Ph III	51011	-	-	-	-	-
Palm Harbor Pkwy Path	51012	-	-	-	-	-
Transfer from Dev Sp Proj - Longs		-	-	-	-	-
Interest on Investments		4,000	1,800	1,800	1,800	1,800
Transfer Proceeds from CRA Interfund Loan	1	5,792,529	-	-	-	-
Transfer from Building Dept Reserves		-	1,113,000	-	-	-
Developer Contributions		-	-	-	-	-
Total Revenues		8,514,536	3,467,800	2,398,660	2,443,397	2,489,029
Total Available Funds		11,902,006	8,974,806	2,553,466	2,456,863	3,045,892
Projects						
Seminole Woods Path		1,450,000	500,000	-	_	-
Long's Creek Nature Preserve Design/CEI	61015	60,000	-	-	-	_
Long's Creek Nature Preserve Construction	61015	1,575,000	-	-	1,725,000	1,300,000
Holland Park Improvements Design/CEI	66006	70,000	70,000	75,000	-	_
Holland Park Renovation Construction	66006	1,660,000	1,500,000	2,290,000	-	-
Park Renovations	66008	150,000	150,000	150,000	150,000	150,000
Community Center Replacement/ Design	61530	430,000	670,000	-	-	-
Trailheads & Trail Signs		-	25,000	25,000	25,000	-
Belle Terre Path Ph III	51011	-	-	-	-	-
Palm Harbor Pkwy Path	51012	-	-	-	-	-
City Hall Design/CEI		1,000,000				
City Hall Construction			5,905,000			
Total Expenditures		6,395,000	8,820,000	2,540,000	1,900,000	1,450,000
Available Funds End of Year		5,507,006	154,806	13,466	556,863	1,595,892

## **CRA** Capital Improvement Plan

	POST AMENDMENT						ļ
	SR100 CRA FUND		FY 14	FY 15	FY 16	FY 1/	FY 18
	Prior Year Carry-over		4,905,768	178,702	165,809	181,991	228,905
	Revenues						
	Intergovernmental Revenue		960,543	979,800	999,400	1,019,400	1,039,800
	Interest on Investments		3,000	357	332	364	458
	Proceeds from Refinancing GF Loan	n	5,792,529	-	-	-	- '
1	Transfers from Other Funds		513,391	523,700	534,200	544,900	555,800
	Appropriated Fund Balance						
	Total Revenues		7,269,463	1,503,857	1,533,932	1,564,664	1,596,058
	Total Available Funds		12,175,231	1,682,559	1,699,741	1,746,655	1,824,963
	Expenditures						
	Operating Expenditures Debt Service		50,000	50,000	50,000	50,000	50,000
	GF Loan Payoff		5,792,529	-	-	-	- '
1	Refinanced GF Bank Loan		440,000	440,000	441,000	441,000	442,000
	Bank Loan		526,750	526,750	526,750	526,750	526,750
	Projects		-	-	-	-	-
	Bull Dog Drive Design/CEI	35001	400,000	-	-	-	_
	Bull Dog Drive Construction	35001	4,275,000	-	-	-	-
	Central Park Community Areas	66005	-	500,000	500,000	500,000	687,000
	Land Purchases		512,250	-	-	-	-
	Total Expenditures		11,996,529	1,516,750	1,517,750	1,517,750	1,705,750
	Available Funds End of Year		178,702	165,809	181,991	228,905	119,213

## **City Council Parameters**

- Appropriate Project Size and Scope
  - Built for Immediate Needs
- No Increase in Existing Residents' Taxes
  - No Future Lease Payments paid from Property Taxes
  - No Additional Property Tax Burden on Residents for Project Costs
- Use Existing Financial Resources
  - Use Building Permit Fund Excess Revenues
  - Town Center (SR100 CRA) Tax Revenues
    - Repayment of SR100 CRA (Town Center) Loan
    - Future Tax Increment Revenues (Town Center) for Central Park Community Areas



# **Action Items**

### **Action Items**

### SR 100 CRA Board

- Authorize City Manager, or Designee to Negotiate Refinancing of Inter-Fund Loan (related)
- CRA Budget Amendment (related)
- Authorize CRA Central Park Community Area Expenses

### City Council

- SR 100 CRA Items
  - Authorize City Manager, or Designee to Negotiate Refinancing of Inter-Fund Loan (related)
  - CRA Budget Amendment (related)
- Capital Projects Budget Amendment
- Architectural Services Contract
- Construction Management Services Contract

# Action Items Budget Amendments

- No effect on Property Tax Rates
- SR 100 CRA Budget Amendment
  - Reflect CRA Loan Refinancing and Repayment of Inter-Fund Loan
- City Capital Projects Fund
  - Appropriate CRA Loan Repayment of \$5,792,529 to City Hall Offices Project Budget

# Action Items Architectural Services Contract

- RFQ-CP-11-02 City Hall Architectural Services
  - CCNA Process
  - 17 Qualification Packages were Received
  - 5 Firms were selected to provide Formal Presentations
- C.T. Hsu & Associates, Inc. was the top-ranked firm

# Action Items Architectural Services Contract

### Scope of Services

Provide design and construction administration services

#### Fee for Services

- In general, design fees range from 7%-12% depending on size of building and services selected
- Contract Fees
  - Base Fee = \$585,500 (7.1%)
  - Specialty Services (Sub-Contracted) = \$196,720
  - Optional LEED Silver Certification = \$62,000
  - Optional Energy Star Label = \$11,000

### City Hall Comparison Projects (2007-2009)

• Deland (47ksf/\$10.7M): \$771,249 (7.5%)

• Winter Garden (44ksf/\$11.4M): \$772,998 (7.1%)

• Lauderhill (40ksf/\$13.5M): \$1,125,000 (8.3%)

• Collier County (137ksf/\$19.2M): \$1,344,000 (7.0%)

# Action Items Construction Management Services Contract

- RFQ-CP-11-03 City Hall Construction Management Services
  - 18 Qualification Packages were Received
  - 4 Firms were selected to provide Presentations
- Gilbane Building Company was the top-ranked firm

### **Action Items Construction Management Services Contract**

### Scope of Services

 Provide pre-construction and at-risk construction phase services

### Fee for Services

- In general, CM fees range from 4-7% depending on size and magnitude of cost
- Contract Fees
  - Pre-Construction Phase Services = Lump Sum \$41,890
  - Construction Phase Services = 4.25% of the Cost of the Work

### CM Comparison Projects (2013)

• Eustis Elem. (\$12.7M):

• Cypress HS (\$42M):

• Little River Elem. (\$9.3M):

\$722,627 (6%)

\$1,837,868 (4.5%)

\$416,972 (4.5%)



# Timeline

### **Timeline**

- Design
  - Preliminary
  - Final
- Bidding
- Construction
- Occupancy

Jan. – Aug. 2014

Feb. 2014

Aug. 2014

Sept. 2014

Nov. 2014 – Sept. 2015

October 2015